## MEETING

STATE OF CALIFORNIA

HEALTH AND HUMAN SERVICES AGENCY

DEPARTMENT OF HEALTH SERVICES

FORENSIC ALCOHOL REVIEW COMMITTEE

DEPARTMENT OF HEALTH SERVICES

RICHMOND CAMPUS CONFERENCE CENTER

850 MARINA BAY PARKWAY

AUDITORIUM

RICHMOND, CALIFORNIA

MONDAY, MARCH 27, 2006 10:50 A.M.

JAMES F. PETERS, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 10063

ii

#### APPEARANCES

#### REVIEW COMMITTEE MEMBERS

Mr. Paul Kimsey, Ph.D., Chairperson

Ms. Patricia Lough

Mr. Bruce Lyle

Mr. Paul Sedgwick

Ms. Laura Tanney

Mr. Kenton Wong

## STAFF

Mr. Clay Larson, Chief, Abused Substances Analysis Section

Dr. Mary Soliman, Chief, Food & Drug Laboratory Services

## ALSO PRESENT

 $\operatorname{Mr.}$  Roger Dunstan(via teleconference), Senate Health Committee

Dr. Nikolas Lemos, San Francisco Office of Medical Examiner

Ms. Halle Weingarten

iii

# INDEX

INDEX	PAGE
Opening Remarks and Discussion of the Agenda	1
Public Comment	3
Discussion of the Role of Department in Enforcing Forensic Alcohol Regulations	4
Introduction of Subcommittee's Regulatory Work Product	30
Committee Review of Subcommittee's Regulatory Work Product	32
Afternoon Session	78
Committee Review of Subcommittee's Regulatory Work Product	78
Scheduling of Future Meetings	136
Public Comment	141
Adjournment	152
Reporter's Certificate	153

1 PROCEEDINGS

- 2 CHAIRPERSON KIMSEY: We'll go ahead and get
- 3 started.
- 4 I'll sort of open the meeting. I'm Dr. Paul
- 5 Kimsey from the Department of Health Services. And this
- 6 is the third meeting of the Forensic Alcohol Review
- 7 Committee here in Richmond. And we have an agenda in the
- 8 package which we will talk a bit about and sort of review.
- 9 But I thought we'd just go around. I know that
- 10 Torr Zielenski let us know that he would not be able to
- 11 attend today. And Officer Cardona is in route, I believe;
- 12 at least that's my understanding.
- 13 But let's go around the table for the other folks
- 14 that are here.
- 15 COMMITTEE MEMBER LYLE: I'm Bruce Lyle. I'm with
- 16 the Orange County Sheriff-Coroner Department representing
- 17 the California State Coroners' Association.
- 18 COMMITTEE MEMBER TANNEY: I'm Laura Tanney from
- 19 the San Diego County District Attorney's Office
- 20 representing the California District Attorneys'
- 21 Association.
- 22 COMMITTEE MEMBER LOUGH: Patricia Lough
- 23 representing the California Association of Crime Lab
- 24 Directors.
- 25 COMMITTEE MEMBER SEDGWICK: Paul Sedgwick

- 1 representing the California Association of Toxicologists.
- 2 COMMITTEE MEMBER WONG: Kenton Wong from the San
- 3 Mateo County Crime Lab representing the California
- 4 Association of Criminalists.
- 5 CHAIRPERSON KIMSEY: Welcome and thank you.
- 6 This meeting is being -- we have a teleconference
- 7 call-in number set up. So some of the state staff may be
- 8 calling in. And I believe we also have a gentleman
- 9 possibly calling in this afternoon from a legislative
- 10 office.
- 11 And we're also trying to do a audio recording.
- 12 And we do have the court reporter here for a transcript.
- 13 And with that, I thought we just might review the
- 14 agenda that we've set up for today.
- 15 As you know, this being our third meeting, that
- 16 this is a legislatively mandated committee from SB 1623 to
- 17 review Title 17 regulations regarding forensic alcohol.
- 18 And we thought we would -- as you can see the
- 19 agenda, we have some opening remarks and a discussion of
- 20 the agenda. We'll have some public comment on that. And
- 21 then a discussion of the role of the Department in
- 22 enforcing forensic alcohol regulations. That's pretty
- 23 much for a committee discussion. We're going to look at
- 24 the statutory requirements and some public -- possible
- 25 public health issues.

1 And then we thought we would move into the

- 2 introduction of the Subcommittee's regulatory work
- 3 product. As you know, the full Committee directed a
- 4 smaller group, a subcommittee -- Cathy Ruebusch and Patty
- 5 Lough and myself -- to do some work. And that work
- 6 product is available and we can review that. And talk a
- 7 bit about how we might want to proceed.
- 8 Then just before lunch -- and obviously we have a
- 9 bit of a -- we may have a little bit of a late lunch or --
- 10 anyhow, the next sequence on the agenda would be for the
- 11 Committee to review the Subcommittee's regulatory work
- 12 product and have some discussions about how to proceed
- 13 through that, if that is the wish of the Committee.
- 14 And then at some point we'd have lunch and then
- 15 come back and continue to work reviewing the
- 16 Subcommittee's work product. And we'd have public
- 17 comment.
- 18 That's pretty much the agenda as proposed. Would
- 19 anyone like to comment, make suggestions, changes to the
- 20 agenda?
- 21 I don't see any comments from the Committee.
- 22 Any public comment at this point?
- Okay. Good.
- 24 So we've almost caught up on the agenda.
- We can have a discussion towards the end about

- 1 future meetings. We had a little bit of a discussion
- 2 about possibly doing videoconference between San Diego and
- 3 northern California next time to help facilitate the
- 4 travel issues with regards to these meetings.
- 5 As you know, one of the issues that has come up
- 6 from the Committee -- and I'm just sort of introducing the
- 7 topic. I don't mean to be directing the conversation
- 8 necessarily. But one of the issues that the Committee has
- 9 been working on is the whole enforcement aspect of the
- 10 legislation and of these regulations.
- 11 And I believe its 100725 that basically directs
- 12 the Department to enforce these regulations. And as
- 13 you'll see with the work product, one of the initial
- 14 issues that the Subcommittee worked with and the full
- 15 Committee's to talk about is the whole enforcement arena
- 16 for the Department. And as sort of a brief review at the
- 17 first Committee's meeting -- no, the first two meetings
- 18 we've talked about the courts being involved in some
- 19 aspects of the enforcement of the regulations. And the
- 20 Department, I must say, is struggling with the legislative
- 21 language that does direct the Department to enforce the
- 22 regulations.
- 23 And so I think at some point we will need to look
- 24 at what language the Committee would like to have that's
- 25 going to be in regulations directing the Department one

- 1 way or the other, either to work with the courts or --
- 2 there's going to have to be something said in regulation,
- 3 I would -- would be my perspective that the Department can
- 4 use to sort of clarify and specify its role past what the
- 5 legislation just says of its responsibility to enforce the
- 6 regulations.
- 7 I don't know. Does the rest of the Committee
- 8 have any perspective?
- 9 In the comments the Department has had
- 10 internally, it's fairly clear from the Department's
- 11 perspective that we do have a role here, because the
- 12 statute specifically says that. And so at some point with
- 13 regulation's responsibility to sort of clarify and give
- 14 more direction to statute, the Department is going to need
- 15 to have something to that effect in regulation.
- So, currently there -- as the current regulations
- 17 stand, there's quite a bit of enforcement issues. It's
- 18 fairly clear from the legislation too that the Department
- 19 is not to license and we're not to do on-sites. And so I
- 20 think some relationship with the court system is probably
- 21 a direction we need to go. It also brings up the issue
- 22 of: Will the Department know which companies or entities
- 23 are actually doing this type of work in the state?
- 24 Although I'm personally concerned it sounds a little bit
- 25 like licensure. You can have registration just so the

1 Department would know who all is doing forensic alcohol

- 2 work in the state. Registration is not licensure, but
- 3 it's sort of -- it's starting to go down that road.
- 4 And then you also think about enforcement.
- 5 Generally that implies taking something away. And, again,
- 6 if you take away our registration, that sounds a lot like
- 7 licensure.
- 8 But the Department having information that the
- 9 courts might want, whether -- you know, we are obviously
- 10 responsible for the Title 17 regulations -- making those
- 11 available to the courts is also something that would be --
- 12 something that could be put into regulations and
- 13 responsibility of the Department.
- But so far it's been a monologue.
- 15 COMMITTEE MEMBER LOUGH: And also to make sure
- 16 that the review committee meets --
- 17 CHAIRPERSON KIMSEY: Oh, yes.
- 18 COMMITTEE MEMBER LOUGH: -- as prescribed, so
- 19 that they would be that central focal point to make sure
- 20 that that occurs.
- 21 CHAIRPERSON KIMSEY: No. And that's pretty clear
- 22 in the statute. This is a legislative mandated group. I
- 23 believe it has to meet at least once every five years or
- 24 within a certain number of days of request from any member
- 25 of the group. I think it's 90 days. So this group is

1 pretty much going to be involved into the future with

- 2 these regulations.
- 3 And the recommendations that we make, there is a
- 4 sort of a review before -- there's something of a time
- 5 sequence here. But at some point the Health & Human
- 6 Service Agency needs to review the work of this Committee
- 7 and approve or disapprove changes to the regulations.
- 8 And so -- and at some point we can obviously take
- 9 votes. But -- and this is not meant to be a consensus
- 10 group. So we will be taking votes.
- 11 But what is the feeling of the Committee about a
- 12 registration, if the Department were to register
- 13 laboratories doing this type of work?
- 14 COMMITTEE MEMBER SEDGWICK: Gut feeling, it
- 15 sounds a whole lot like licensure. I don't see any way
- 16 that any attorney is going to look at them -- there being
- 17 a significant difference or any difference at all.
- 18 COMMITTEE MEMBER LOUGH: If somebody registers,
- 19 then you're going to have to have a staff that can look to
- 20 see if they have the right qualifications and kind of go
- 21 back to the same -- because then anybody could register
- 22 and say, "I'm registered with the state."
- 23 CHAIRPERSON KIMSEY: Right. I mean obviously
- 24 there is -- the Department would have to maintain a list.
- 25 I think the Committee can have further discussion about

1 what else the Department does. I mean just keeping a list

- 2 of who's doing the work in the state does not necessarily
- 3 mean anything else, I mean unless we ask them to. In
- 4 other words, like you said, review, you know,
- 5 qualifications or whatever.
- I think the Department's concern is, if we're
- 7 responsible for enforcement and we don't know who's doing
- 8 the work, then if we get an inquiry from a court saying
- 9 XYZ in Merced did X, we will not be able to comment. I
- 10 mean...
- 11 COMMITTEE MEMBER TANNEY: I think that's
- 12 something I would have to think about -- it's something
- 13 I'm going to have to give more thought to rather than
- 14 coming up with this spur of the moment response. Because
- 15 I think -- it's true that registration does not
- 16 necessarily mean that there's any licensing. It's again,
- 17 like you said, just giving a list -- it provides you the
- 18 opportunity of having a list of everybody doing this type
- 19 of work.
- 20 But then how you use that in conjunction with
- 21 your enforcement of the regulations, does that then amount
- 22 to the oversight that the labs are trying to avoid?
- 23 CHAIRPERSON KIMSEY: No, I understand. And this
- 24 wasn't really meant to sort of make a decision today.
- 25 It's just something that we talked about at the last maybe

1 one or two meetings. But it really is something that --

- 2 as you see, once we get into the subcommittee's work
- 3 product, you know, it's going to come back.
- 4 And so one of the things we may decide today --
- 5 and we need to sort of think about how we want to continue
- 6 the work of the Committee. I mean obviously we can do a
- 7 subcommittee again. But we'll need to give I think a
- 8 little more direction about specific areas to the
- 9 Committee -- to the Subcommittee. And/or we -- if we do
- 10 come up into a videoconferencing setup where it's easier
- 11 for us to get together, then we can obviously address some
- 12 of these issues.
- 13 But are there -- does anyone think of an
- 14 alternative to something like registration?
- 15 The other thing is if the Department doesn't know
- 16 who's doing the work, I guess nobody at the state level
- 17 would, unless in regulation we give that responsibility to
- 18 another entity.
- 19 COMMITTEE MEMBER LOUGH: I think the intention
- 20 was to make alcohol analysis consistent with other
- 21 forensic disciplines where there -- where the state
- 22 doesn't necessarily know who's doing what.
- 23 CHAIRPERSON KIMSEY: The Department of Justice
- 24 doesn't know who does forensic -- other forensic work?
- COMMITTEE MEMBER LOUGH: Well, we all know who's

1 doing forensic work just based on the fact of the meetings

- 2 we attend, we kind of know who the people are that are
- 3 involved. But there's no oversight with all of the other
- 4 disciplines.
- 5 COMMITTEE MEMBER TANNEY: Are there regulations
- 6 that cover them then?
- 7 COMMITTEE MEMBER LOUGH: No.
- 8 So we were just trying to make this consistent
- 9 with that firearm, tool marks, DNA.
- 10 CHAIRPERSON KIMSEY: And I think that's one of
- 11 the things that was confusing to the Department about the
- 12 statute that -- you know, we'd sort of been written out of
- 13 the whole thing. If it had been more clear, then I think
- 14 that -- what we're struggling with is we still seem to
- 15 have this statutory responsibility. And --
- 16 COMMITTEE MEMBER SEDGWICK: I'm not familiar with
- 17 the statutory responsibility that you've just mentioned.
- 18 CHAIRPERSON KIMSEY: Okay. I think it's 100 --
- 19 it's still between the bill in the statute. I think it's
- 20 100725.
- 21 Let me look here. In each one of our packets.
- 22 It's one I was in.
- 23 COMMITTEE MEMBER TANNEY: So it was in the
- 24 original packet of materials that we received, I believe.
- 25 COMMITTEE MEMBER LOUGH: This was last amended in

```
1 1971. Was that the one?
```

- 2 COMMITTEE MEMBER TANNEY: This was -- this is --
- 3 COMMITTEE MEMBER LOUGH: Well, this is the new
- 4 one.
- 5 COMMITTEE MEMBER TANNEY: -- provision.
- 6 COMMITTEE MEMBER LOUGH: Right. But that was
- 7 left in. And I'm not sure if the intention was to have
- 8 that left in, that that should have been repealed.
- 9 CHAIRPERSON KIMSEY: Yeah, can you read it real
- 10 quick. I can't seem to find it in mine.
- 11 COMMITTEE MEMBER LOUGH: One hundred seven
- 12 twenty-five.
- 13 "On or after January 1, 1971, the Department
- 14 shall enforce this chapter and regulations adopted by the
- 15 Department."
- Probably if we went back to our original notes
- 17 when the bill was going through, we might see if that was
- 18 supposed to have been taken out or not. That might be
- 19 what the issue was.
- 20 CHAIRPERSON KIMSEY: Right. You know, barring,
- 21 you know, sometimes what's known as cleanup legislation,
- 22 we are -- you know, the Department doesn't really have a
- 23 lot of leeway about -- but we're obviously in a time frame
- 24 here where the current regulations are still in place.
- 25 And that's -- and I guess that's different than the other

```
1 forensic -- you don't have regulations for --
```

- 2 COMMITTEE MEMBER LOUGH: -- any of the
- 3 disciplines.
- 4 CHAIRPERSON KIMSEY: And there was an interest in
- 5 keeping these Title 17 regulations in play in some form,
- 6 right?
- 7 COMMITTEE MEMBER LOUGH: Yes, we wanted to make
- 8 sure we kept the science.
- 9 CHAIRPERSON KIMSEY: Right.
- 10 COMMITTEE MEMBER TANNEY: The problem is is then
- 11 who would enforce them if the Department doesn't enforce
- 12 them?
- 13 COMMITTEE MEMBER LOUGH: Right. And our answer
- 14 to that was it would be just like with DNA where there are
- 15 sort of what I would call internal guidelines that the DNA
- 16 analysts had created themselves that they work under,
- 17 where they say you have to do things certain ways. This
- 18 group would say, "These are the ways you have to do
- 19 certain things." And then in court you would say, "Do you
- 20 follow those guidelines?" And you would say yes or no.
- 21 And then we would bring proof in that we're following
- 22 those things, bring it to court with us, that we're doing
- 23 the things that we say that we're doing.
- 24 COMMITTEE MEMBER TANNEY: So there are more
- 25 recommendations than there are regulations. Or like you

1 said, internal guidelines that -- the problem we have is

- 2 how does the court enforce that as far as -- and we
- 3 discussed this at the first meeting. Cross-examination of
- 4 witnesses bears on the weight of that evidence. But it
- 5 does not affect and cannot affect the admissibility of the
- 6 evidence. So if that's how -- the only way of enforcing
- 7 it is through cross-examination, then I'm not sure -- and
- 8 that's going to be done anyway. Regardless of whether the
- 9 regulations are in place, people are going to be
- 10 cross-examining on whether the science is conducted
- 11 properly.
- 12 COMMITTEE MEMBER LOUGH: Right. And it should
- 13 really be no different from what we have now where you
- 14 might say, "Is your lab proficiency tested in accordance
- 15 with this or in this way?" And you would do that probably
- 16 on direct. "Yes, we are." "And do have an appropriate
- 17 degree?" "Yes, I do." Have you had this, that and the
- 18 other? And we would bring a packet in, and you would
- 19 simply run through that list. It would be virtually --
- 20 COMMITTEE MEMBER TANNEY: -- like we do with all
- 21 the other types of forensic testing.
- 22 COMMITTEE MEMBER LOUGH: And it would be
- 23 identical to the same questions that were asked now,
- 24 except for that first question, "Is your lab licensed?"
- 25 It would all be -- you know, "Are you licensed and follow

1 the guidelines of Title 17?" Well, now, we wouldn't be

- 2 licensed but we would still be following those guidelines
- 3 in Title 17.
- 4 COMMITTEE MEMBER TANNEY: And I quess my question
- 5 is, and I think this is -- we may tie it to Mr.
- 6 Kimsey's -- Dr. Kimsey's question -- is that if there's
- 7 not a regulatory agency overseeing the enforcement of
- 8 these regulations, then perhaps they -- and you intend to
- 9 repeal what is still in here as 100725, then I'm not sure
- 10 there can be a Title 17 or Title 17 regulations rather
- 11 than, for instance, ASCLD or CACLD as internal guidelines
- 12 for forensic alcohol testing.
- 13 COMMITTEE MEMBER LOUGH: So if there's no
- 14 enforcer, you can't have regulations?
- 15 COMMITTEE MEMBER TANNEY: Is Ms. Ruebusch here
- 16 today?
- 17 I don't see how. I don't see how they would
- 18 be -- usually it's either an administrative body or
- 19 regulatory body that enforces them. And if there is no
- 20 body that's enforcing them, I don't think you can delegate
- 21 that to the court without at least judicial council being
- 22 involved or some sort of authority given to the court to
- 23 do that. Because that -- for all the cases that don't
- 24 ever have a court hearing, how are those enforced? It
- 25 probably --

1 COMMITTEE MEMBER LOUGH: Paul, what about that

- 2 similar legislation that the --
- 3 CHAIRPERSON KIMSEY: On Playgrounds?
- 4 No? Was it the playground or was it the --
- 5 COMMITTEE MEMBER LOUGH: No. Was it blood banks
- 6 or -- clinical laboratories, blood bank, where they went
- 7 to the association's guidelines?
- 8 CHAIRPERSON KIMSEY: Yes. There are several
- 9 examples of government adopting professional body
- 10 regulations: Tissue banks, blood banks. I mean we've
- 11 done it with blood banks, I believe. And we're attempting
- 12 to do it with tissue banks.
- 13 Basically that is where the Department makes the
- 14 commitment to enforce another entity's -- but, see, again
- 15 it's an enforcement issue.
- 16 COMMITTEE MEMBER TANNEY: You still have the
- 17 authority to enforce?
- 18 CHAIRPERSON KIMSEY: We still have the authority
- 19 to -- and, generally speaking, in our other regulatory
- 20 programs the thing that you're at risk of losing is your
- 21 license and ability to either be approved or even work in
- 22 the state or have -- even operate a business in the state.
- 23 And a lot of times governmental authorities will
- 24 also -- besides adopting regulations from a private entity
- 25 or third party, they also work with that third -- can be,

1 you know, deemed to work with that third party. But it's

- 2 usually a function of a governmental authority being
- 3 shared with a non-governmental entity. And the government
- 4 is still, you know, sort of the enforcement side or
- 5 responsible for, you know, the actions that the government
- 6 would take with regards to compliance.
- 7 And, you know, it's fairly clear about that, you
- 8 know, enforcement responsibility. Now, the regulations
- 9 can obviously clarify that to say, "Whatever we collect"
- 10 if they want. But I mean -- and, again, I understand this
- 11 all starts to sound again like licensing. But if the
- 12 Department were to register and then say in conjunction
- 13 with the courts enforce or oversee these regulations, I
- 14 don't know that we -- I worry that as one department that
- 15 we are fostering off something on to the Department of
- 16 Justice, possibly without their knowledge. I mean they
- 17 should I think be involved in sort of saying, "Yes, we're
- 18 willing to work with you on this" or something to that
- 19 effect.
- 20 COMMITTEE MEMBER TANNEY: And that was one of my
- 21 concerns when I was reading the regulations, is what if
- 22 there's a problem with the way a laboratory is conducting
- 23 their business that doesn't necessarily affect or even
- 24 concern a criminal -- a pending criminal case? I think
- 25 normally the Department would write a letter saying, "You

1 need to be in compliance, " and try to bring that person to

- 2 compliance, it's my understanding. And if they don't,
- 3 then again their license is subject to being suspended.
- 4 You can't -- to expect the courts to take on that
- 5 responsibility that any time a citizen or a public
- 6 person -- member of the public has a complaint, to then to
- 7 try to file the injunction in court to get that resolved
- 8 would create an enormous burden, I would think, on the
- 9 courts to enforce those types of regulations, which may
- 10 have nothing to do with in an ultimate criminal case
- 11 that's filed.
- 12 So I don't -- I understand your dilemma.
- 13 CHAIRPERSON KIMSEY: Well, and -- you know, we
- 14 can -- I'm just trying to think. We don't have to solve
- 15 this obviously today, but it's going to sort keep coming
- 16 back.
- 17 I don't think the Department can sidestep the
- 18 role that seems to be left here for us based on the last
- 19 legislation. Now, obviously, you know, cleanup
- 20 legislation, clarifications of this, and maybe in the
- 21 future might clarify this. But even, you know,
- 22 legislative intent or analyses with something that clear
- 23 and still in statute, it's going to be hard for the
- 24 Department to not need some sort of direction from this
- 25 group. And, again, that doesn't mean that we have to

- 1 solve this today.
- 2 Other comments, perspectives on -- Bruce or
- 3 Kenton?
- 4 COMMITTEE MEMBER LYLE: No, I understand the
- 5 quandary of being an enforcer without being the -- you
- 6 know, having a play in the beginning part of it. So I
- 7 think it needs to be addressed.
- 8 CHAIRPERSON KIMSEY: Okay. Kenton.
- 9 COMMITTEE MEMBER WONG: We may be able to get
- 10 some clarification from the Legislative Analyst. It's
- 11 supposed to call in this afternoon.
- 12 CHAIRPERSON KIMSEY: You know, if it does -- I
- 13 think if that does let us know that this was an oversight,
- 14 that it's still there, that's -- I mean that would be
- 15 useful information to some extent, but only to the extent
- 16 that it's something that needs to be resolved at the
- 17 statutory level. It doesn't -- you know, from the
- 18 Department's perspective, it doesn't really get us off the
- 19 hook.
- 20 Now, this is something -- it just depends on what
- 21 we think the whole timing here is going to be. We
- 22 obviously have a lot of other things to be talking about
- 23 in the regulations.
- 24 Do we want to just -- how do we want to handle
- 25 this issue? Do we want to -- obviously we can wait some

- 1 more and listen to the sort of legislative intent
- 2 perspective this afternoon. But at some point we're going
- 3 to probably want to direct a subcommittee to either deal
- 4 with this issue even in light of the fact that we would
- 5 hear about possibly some legislative intent to change it,
- 6 which I guess is, you know, a theoretical possibility.
- 7 Any other comments on this particular --
- 8 COMMITTEE MEMBER TANNEY: I think that in light
- 9 of the statute as it's currently written, which gives you
- 10 that responsibility, I think this Committee's going to
- 11 have to consider a registration, so that again you have
- 12 some mechanism of knowing who's out there performing these
- 13 types of tests, and being able to enforce the regulations
- 14 even if the end result is they no longer -- they have
- 15 their registration suspended or revoked. And then
- 16 ultimately maybe the court does -- maybe only affected
- 17 that, but that is to the credibility or the weight of the
- 18 testimony of any witness that comes from that laboratory.
- 19 But I mean I understand if you have to have some
- 20 mechanism for enforcement and part of that is knowing
- 21 who's performing the tests and part of it is being able to
- 22 do something about it if they're not in compliance.
- 23 COMMITTEE MEMBER WONG: So what are you saying,
- 24 whether calling it registration or licensing is just a
- 25 semantic difference?

```
1 COMMITTEE MEMBER TANNEY: No. I think licensing
```

- 2 is very different. What -- I think that -- the effect of
- 3 withdrawing or revoking somebody's license is they can no
- 4 longer perform. They were both -- the only effect of
- 5 revoking or suspending their registration is that they can
- 6 no longer testify in court that they're registered or they
- 7 would have to say, "Our registration has been suspended."
- 8 I don't think it would take away their ability to
- 9 perform the tests. But also it gives the Department a
- 10 list of the agencies or laboratories that are performing
- 11 these tests so that they know who's out there doing
- 12 them -- so that everybody knows who's out there doing
- 13 them.
- 14 So, no, it's not -- I think you can avoid it
- 15 being the same thing as licensing. They're still not
- 16 doing the proficiency test. They are not having anything
- 17 to do with that. They're still not -- everything else
- 18 that I think you intended to take away from DHS oversight
- 19 I think you can.
- 20 COMMITTEE MEMBER LOUGH: And there is one
- 21 advantage to doing that; and that's when you're going to
- 22 call that meeting every five years, you know who to at
- 23 least advise at the meeting, "We're thinking of doing it
- 24 and get representatives."
- 25 CHAIRPERSON KIMSEY: Now, is this something that

1 we have a consensus on, or do we -- because I'm thinking

- 2 of -- how would we like to proceed? I mean obviously we
- 3 can hear the discussion -- the presentation this afternoon
- 4 if the gentleman's able to call in. Or, you know, we can
- 5 put this off some more, or we can sort of have the
- 6 Subcommittee -- or a subcommittee draft some regulatory
- 7 language based on the conversation that we've just had.
- 8 COMMITTEE MEMBER LOUGH: I think before we make
- 9 that decision it would be nice to go back to our notes and
- 10 documents and see if that was an error and an oversight.
- 11 CHAIRPERSON KIMSEY: Sure.
- 12 COMMITTEE MEMBER LOUGH: Just like to check that
- 13 out.
- 14 CHAIRPERSON KIMSEY: Okay.
- 15 COMMITTEE MEMBER LYLE: I'd also like to know if
- 16 there's a model out there that does this in government
- 17 somewhere else where there's an enforcing body and then
- 18 another body -- a separate body that's doing some kind of,
- 19 you know, investigating of the proficiency and things like
- 20 that.
- 21 COMMITTEE MEMBER TANNEY: Well, I can tell you --
- 22 this has nothing to do with laboratory testing. I can
- 23 tell you that I've recently been looking at some
- 24 conservatorship and guardianship issues over elderly
- 25 individuals. And, frankly, the Department of Justice

1 maintains a registry for professional conservators. They

- 2 have to register with the Department of Justice. But if
- 3 they're not -- the conservators -- public conservators do
- 4 not have to be licensed at this time. And, in fact,
- 5 there's legislation right now that it is attempting to
- 6 require some sort of certification or licensing process.
- 7 Department of Justice, all it does is require the
- 8 conservators to fill out a form indicating that they are
- 9 engaging this type of business, indicating whether or not
- 10 there's ever been any public complaints against them by
- 11 public sector. And I think there's a few other things
- 12 that they're supposed to state under penalty of perjury in
- 13 this registration.
- 14 The court can then determine whether or not a
- 15 person's registered when they're appointing a conservator.
- 16 I don't think that -- I don't know if it's a requirement
- 17 or not. I don't believe Department of Justice has any
- 18 oversight as to again competency of the people, which is
- 19 why there's legislation now. But this is the closest
- 20 thing I can think of to this type of scenario. And I
- 21 don't -- I haven't researched that whole subject very
- 22 thoroughly. I just know of its existence. So I think it
- 23 would be nice to have more time to look at the feasibility
- 24 of doing something like that here.
- 25 CHAIRPERSON KIMSEY: And is it -- your

- 1 understanding that that's in regulation?
- 2 COMMITTEE MEMBER TANNEY: There's a statute that
- 3 deals with the registration.
- 4 CHAIRPERSON KIMSEY: Okay.
- 5 COMMITTEE MEMBER TANNEY: There's not a -- I
- 6 don't know of any regulations at all that pertain to that
- 7 business. So I don't think there's any
- 8 regulatory -- there's no regulatory oversight at all.
- 9 That's what they're trying to gain at this point, because
- 10 the -- is what they're requiring. But that's a whole
- 11 other story.
- 12 So I think at this point all the Department of
- 13 Justice does is maintain the registry and make those
- 14 documents available to courts when requested or when
- 15 required. I don't know.
- 16 CHAIRPERSON KIMSEY: Okay. Any other comments
- 17 from the Committee?
- 18 Yes.
- 19 COMMITTEE MEMBER LOUGH: It does sound very
- 20 parallel to what we're discussing doing here. And my
- 21 concern would be for someone to come up and to get on the
- 22 registration list to get registered and have some jury
- 23 think that means that they've been registered and shown to
- 24 be doing a good job by the state; you know, that false
- 25 sense of security. So we'd have to -- if that was a

1 way to -- we have to somehow make it clear that -- you

- 2 know, that you're not --
- 3 CHAIRPERSON KIMSEY: -- approving these
- 4 companies.
- 5 COMMITTEE MEMBER LOUGH: -- approving a person or
- 6 a facility or something.
- 7 CHAIRPERSON KIMSEY: Of course there is an
- 8 inherent assumption, I guess. I don't know. I
- 9 mean -- you know. But, no, that's --
- 10 COMMITTEE MEMBER TANNEY: Well, I don't think the
- 11 Department of Justice attests to any of these conservators
- 12 that they're doing their jobs appropriately or anything
- 13 else. I mean it just means that they're indexed basically
- 14 by the Department.
- 15 CHAIRPERSON KIMSEY: Okay. Any other comments
- 16 from the Committee?
- 17 If not, we'll go to some public comment on this
- 18 at this point?
- 19 This is the opportunity for the public to comment
- 20 on the agenda item where we've been talking about the Role
- 21 of the Department Enforcing Forensic Alcohol Regulations.
- 22 You can come down or stand in place, and let us know your
- 23 opinion.
- Yes, sir.
- DR. LEMOS: I'm Nikolas Lemos from the San

- 1 Francisco Office of the Medical Examiner.
- 2 I think that registration has an inherent
- 3 implication of approval. I think indexing is better
- 4 perhaps. It just -- thank you.
- 5 Hello.
- 6 Did everybody get my first comment or do I have
- 7 to repeat it.
- 8 CHAIRPERSON KIMSEY: No, we got it.
- 9 DR. LEMOS: Secondly, the accreditation issue, we
- 10 could -- if somebody files a complaint, a member of the
- 11 public, each entity that performs this testing I think
- 12 should be encouraged to have a national accreditation
- 13 status. And that can be suspended or completely canceled,
- 14 I guess, if something has happened that is grotesquely bad
- 15 for science.
- And, thirdly, I think I'm concerned about
- 17 registering or indexing entities that perform testing.
- 18 What happens to people who -- police officers or others
- 19 who perform breath testing in the field? Who do we
- 20 register or index? Who will be responsible? These are my
- 21 initial thoughts.
- Thank you.
- 23 CHAIRPERSON KIMSEY: Yes.
- MS. WEINGARTEN: I'm Halle Weingarten. I'm in
- 25 private practice now after many years of public service.

1 And in terms of -- I think you're correct in that

- 2 you have to have some sort of list. Otherwise I think it
- 3 ends up in kind of a free-for-all with no sort of
- 4 oversight or regulation.
- 5 However, it would be possible to have
- 6 registration with -- if there's a complaint about a
- 7 particular provider, there might be -- providers with no
- 8 complaints or who seems to be in compliance could be
- 9 registered in good standing; and instead of suspending the
- 10 registration or delisting them or whatever you would do,
- 11 then you could say, "Not in good standing." I don't know
- 12 how else you can do it.
- 13 I think what you're looking at is in a way a
- 14 situation where anyone who is out there, who is going to
- 15 be providing this type of service, without the types of
- 16 oversight that we've had under licensure in the past, in
- 17 other words, a provider having to meet certain
- 18 requirements to become licensed, we have a situation where
- 19 anyone I think is going to be able to become registered,
- 20 because you can't screen these folks.
- 21 And so all the folks that while I was in public
- 22 service that we used to complain about, laboratories that
- 23 were kind of fly-by-night laboratories that were doing
- 24 retesting, for instance, they would easily be able to
- 25 register and appear to be in good standing unless there

1 were a complaint. So I see that that could also be a

- 2 negative to this type of process.
- 3 CHAIRPERSON KIMSEY: Thank you for your comment.
- 4 Any others?
- 5 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 6 Yeah, just -- yeah, go to the public.
- 7 CHAIRPERSON KIMSEY: Well, you can be public
- 8 today.
- 9 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 10 Yeah, just to go back a bit on the discussions
- 11 we've been having.
- 12 Registration was just a component, I believe, as
- 13 Dr. Kimsey described -- registration was just a component
- 14 of the Department's response to Section 100725 that says
- 15 "The Department shall enforce these regulations." So one
- 16 of the critical components obviously is knowing who's
- 17 doing the testing. But I don't believe that our
- 18 discussions -- or your comments were meant to suggest that
- 19 registration alone would satisfy that requirements of
- 20 100725.
- 21 CHAIRPERSON KIMSEY: No, that's true. That
- 22 doesn't really get to the issue of enforcement. But it
- 23 does get to the issue of knowing who is doing the work in
- 24 the state.
- 25 Any other public comments?

1 Sort of a follow-up on Clay's point. In the

- 2 other areas where we have regulatory authority,
- 3 enforcement usually means that there's an opportunity if
- 4 you're not following certain regulations to lose
- 5 something. And, again, this just keeps going further down
- 6 that road of looking more like licensure. Because,
- 7 generally speaking, one of the things in our other
- 8 enforcement categories -- areas is that you lose state
- 9 licensure at some point.
- 10 Are you familiar with any other sort of
- 11 enforcement criteria or methods where -- you're either
- 12 sort of approved or in good standing. And this
- 13 obviously -- if we do go down the road of registration,
- 14 that does not really deal with enforcement so much.
- 15 Again, if we were to do something in conjunction with the
- 16 courts, but this is something that would have to be, you
- 17 know, written out in regulation.
- 18 COMMITTEE MEMBER TANNEY: After thinking about
- 19 it -- at first I thought the idea of in good standing or
- 20 not might be a good thing to do. But the more I think
- 21 about it as I'm sitting here, again without the benefit of
- 22 having time to reflect on this or research this, if your
- 23 purpose in registration is not to attest to the
- 24 qualifications, competency or credibility, then I don't
- 25 know that you should put a label on it. You should just

1 index everybody who's doing it. And then you can compile

- 2 the records to demonstrate either that there are
- 3 complaints and any attempt to enforce the regulations.
- 4 And then that becomes a file, I guess. I don't know what
- 5 repercussions that would then have other than in court.
- 6 But you would have then records of complaints or attempts
- 7 to have the laboratory gain compliance.
- 8 And also to respond to -- and I didn't catch your
- 9 last name. Nikolas I think was your first name.
- 10 DR. LEMOS: Yes, Lemos.
- 11 COMMITTEE MEMBER TANNEY: Just based on my
- 12 comments in general in response to the proposed
- 13 regulations, I am by no means endorsing the idea of this
- 14 extending out to police officers in the field. I don't
- 15 believe that the -- and I'll get to this later -- I
- 16 believe that the proposed regulations have stepped way out
- 17 of bounds with respect to that, at least with respect to
- 18 the comments that were made on those. That would be
- 19 expanding greatly the scope of the current regulations.
- 20 And that's not my intention in making these comments.
- 21 This would be strictly for forensic alcohol laboratories
- 22 doing blood alcohol testing.
- 23 CHAIRPERSON KIMSEY: Yeah, and we'll get to the
- 24 more in-depth discussion about the work product.
- Okay. So I guess we're leaving this that we're

1 going to have -- hopefully have some clarification on the

- 2 legislative intent this afternoon. And that maybe before
- 3 the end of the day we can have some idea of giving some
- 4 direction to a subcommittee to come up with some ideas or
- 5 whether it's registration. Anyhow, we're sort of tabling
- 6 this at this point.
- 7 Okay. Also in your packet there is -- I think
- 8 it's towards the back -- there is what's known as the
- 9 rainbow document, with the -- which was the work product
- 10 of the Subcommittee. Cathy Ruebusch in our Department,
- 11 myself and Patty Lough spent a very long day, at least,
- 12 going over some of these CACLD recommendations and
- 13 incorporating those into this document. And Cathy was
- 14 looking at trying to make the regulations compatible or at
- 15 least this product more compatible with the Procedures
- 16 Act -- Administrative Procedures Act, which all
- 17 regulations have to comply with.
- 18 And we've gotten -- I apologize for the time
- 19 frames and everybody's ability to review it. This is a
- 20 rather thick document, or at least there's a lot of
- 21 information here. And we did get some responses, both
- 22 from Laura and from the program.
- 23 Did we get any other comments from the public --
- 24 FOOD AND DRUG LABORATORY BRANCH CHIEF SOLIMAN:
- 25 No.

- 1 CHAIRPERSON KIMSEY: -- or the Committee?
- And so any comments in general about the work
- 3 product? Basically, at least in my memory, we set up a
- 4 subcommittee to incorporate the CACLD comments and look at
- 5 APA requirements. It does not -- until the Committee, you
- 6 know, reviews it, it is not really the product of the full
- 7 Committee. The Subcommittee was trying to sort of provide
- 8 what I've referred to as a framework for the full
- 9 Committee to review and look at.
- 10 And we basically -- we can have some discussion.
- 11 But it was my perspective to try and sort of help
- 12 facilitate the workload of the full Committee, that we
- 13 would sort of review this document for the rest of the day
- 14 in some capacity or other. And we can -- we can have some
- 15 discussion how we might want to do that. There's --
- 16 obviously we have had some comments, and we can go through
- 17 it.
- I would note that Article 1 is a lot of
- 19 definitions, which we will sort of be going through
- 20 anyhow. And so a place to start might be Article 2, which
- 21 actually gets into some discussions about breath and
- 22 alcohol analysis and -- so, anyhow, any comments though
- 23 about the general subcommittee work product that anyone
- 24 would like to make?
- 25 COMMITTEE MEMBER TANNEY: Is this beyond the ones

- 1 that I've arranged?
- 2 CHAIRPERSON KIMSEY: No, Those were specifics.
- 3 mean is this sort of -- I guess I'm thinking, is this
- 4 something that we think was useful? Is it something we
- 5 sort of want to, you know, follow up on? Do we want to
- 6 use this as a template to work through those types of
- 7 discussions or do we want to start over?
- 8 COMMITTEE MEMBER TANNEY: I have a comment in
- 9 that regard.
- 10 I think it was useful to have a proposal. I
- 11 think that affording us essentially 10, 12 days to go
- 12 through this extensive of a revision does not give us
- 13 adequate time to look at it, and I indicated that in my
- 14 response. And then only one week prior to the deadline
- 15 forgetting the comments posted on the agenda. So for many
- 16 of us, we have full-time jobs, and it's very difficult to
- 17 get through it -- through it all. So I would ask that in
- 18 the future, if we proceed in this way, that we have --
- 19 either get the comments the same time perhaps the person
- 20 from OAL gets them or at least three or four weeks ahead
- 21 of time.
- 22 CHAIRPERSON KIMSEY: Yeah. No, I apologize for
- 23 the time frames that we were dealing with here. As you
- 24 know, we were going to try and have this meeting I believe
- 25 in late January in Sacramento. And finding a place there

1 to have the meeting and getting all this all together, we

- 2 didn't really want to postpone the meeting again. And we
- 3 can have some discussion towards the end of day again
- 4 about how frequently we want to meet again and what we
- 5 might -- how you might want to structure that, the
- 6 workload, with subcommittees or more frequent meetings of
- 7 this group. But, no, I'm very sympathetic to the fact
- 8 that we didn't really give folks enough time. And we all
- 9 have other obligations on our time.
- 10 COMMITTEE MEMBER TANNEY: I would have liked to
- 11 have the opportunity to, actually now knowing what types
- 12 of revisions the Subcommittee wanted to make, is try to
- 13 come up with some responsive language that might have
- 14 resolved some of my concerns and still satisfy the
- 15 concerns of the Subcommittee. But I didn't have the
- 16 opportunity to do that.
- 17 CHAIRPERSON KIMSEY: Other comments?
- 18 COMMITTEE MEMBER SEDGWICK: I think the whole
- 19 purpose in having a subcommittee was to give us a template
- 20 to work from. And I think that's why we're here, is to
- 21 use this.
- 22 CHAIRPERSON KIMSEY: Okay. Other comments?
- 23 COMMITTEE MEMBER WONG: Despite the time
- 24 constraints, I felt the same thing as Laura, is like,
- 25 "whoa!" But I would like to thank the members of the

1 Subcommittee for all their hard work in setting up the

- 2 template.
- 3 CHAIRPERSON KIMSEY: How would the Committee like
- 4 to proceed? Do we want to just start going through the
- 5 Subcommittee's product? Do you want to start with Article
- 6 1 or do you want to go to Article 2?
- 7 COMMITTEE MEMBER LOUGH: I think there's some
- 8 main concepts that probably we should address. We talked
- 9 about a laboratory -- because there were the APA
- 10 requirements that came up when we were working. And maybe
- 11 we have to clarify some of those things first, what is a
- 12 lab? Because a lab is a place, it's not a person or
- 13 employees. Maybe if there's some questions in those
- 14 areas. I know in Laura's comments that she posted, you
- 15 know, some of those are a good place to maybe start where
- 16 there's some definite issues.
- 17 COMMITTEE MEMBER TANNEY: I have a couple general
- 18 comments I'd like to make. Again, with respect to --
- 19 throughout these proposed regulations, there was the
- 20 general issue that Patty is talking about with respect to
- 21 my feeling that you're expanding the scope of the
- 22 regulations to include law enforcement officers out in the
- 23 field using breath testing equipment. And I have a real
- 24 concern about that, number 1.
- 25 Number 2, I have a concern that you're limiting

1 the regulations to address technology that's available

- 2 right now as opposed to making more -- considering the
- 3 fact that new technology is out there that different
- 4 counties throughout the state are adopting, for instance,
- 5 the point-of-arrest breath testing apparatus, which is a
- 6 -- I believe not like a PAS device but like an intox -- I
- 7 think one of them's called an Intoxilizer 8000 that's used
- 8 at the point of arrest.
- 9 And so I think that my understanding also is the
- 10 standards now might not just be water solutions but might
- 11 include gaseous solutions. And I think there was some
- 12 comment with respect to that. I'm not a scientist, so I
- 13 don't know all the future technology that's coming out.
- 14 But I think if we're going to write -- rewrite
- 15 regulations, that we have to take into account those
- 16 potential changes in technology at least as far as we can?
- 17 See forward.
- 18 CHAIRPERSON KIMSEY: Okay. Other comments on how
- 19 to proceed with the document?
- 20 I think -- let's see. I didn't really count
- 21 them. But it looks like, Laura, you had about a dozen or
- 22 so comments. And the Forensic Alcohol Program at the
- 23 state has another document that they submitted that has a
- 24 great larger -- a larger number of comments.
- Do you want to just start at the beginning of the

1 work product and go through, including the definitions?

- 2 COMMITTEE MEMBER TANNEY: Sure.
- 3 CHAIRPERSON KIMSEY: Okay. Then let's see. I
- 4 guess the first comment really does deal with -- I guess
- 5 both Laura and the program came up with the enforcement
- 6 issue, which we have discussed a bit already. And so you
- 7 want to move on to number -- is there anything else under
- 8 your A, Laura, that you wanted to refer to?
- 9 COMMITTEE MEMBER TANNEY: No. I mentioned my
- 10 concern about that.
- 11 CHAIRPERSON KIMSEY: Okay. Anything else from
- 12 the program about the enforcement at this point?
- 13 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 14 Well, that wasn't the first comment in order.
- 15 The first comment, that was the definitions of breath
- 16 and -- forensic alcohol analysis.
- 17 CHAIRPERSON KIMSEY: Are you talking about the
- 18 definition of forensic alcohol analysis?
- 19 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 20 Comment number 1 deals with the problems of
- 21 distinguishing forensic and breaths as two separate
- 22 entities given the changes in the law.
- 23 CHAIRPERSON KIMSEY: And that's a concern you
- 24 also had, Laura?
- 25 COMMITTEE MEMBER TANNEY: I haven't had the

1 opportunity to read Mr. Larson's comments. I don't know

- 2 if you're talking about order of the comments with respect
- 3 to enforcement versus definitions. I included the
- 4 enforcement issue as my first issue to address only
- 5 because of the comment made by the OAL representative at
- 6 the beginning of their -- the regulations. But I don't
- 7 know that there was a provision in the regulations for
- 8 enforcement.
- 9 But I'm ready to go to the definitions.
- 10 CHAIRPERSON KIMSEY: Okay. You had a concern
- 11 with 1215.1(b)?
- 12 COMMITTEE MEMBER TANNEY: Yes, I have concern
- 13 because to me forensic alcohol analysis is a term that
- 14 generally should be -- is used throughout courts and court
- 15 cases to refer to any type of forensic alcohol testing
- 16 including breath alcohol analysis. I understand what the
- 17 Committee was trying to do is distinguish forensic alcohol
- 18 analysis from breath alcohol analysis, which I think needs
- 19 to be done with respect to regulations, since again my
- 20 feeling that field breath machine operators should not be
- 21 included in the regulations or at least to the extent that
- 22 forensic alcohol analysts are. So I'm not really sure
- 23 what the solution is, unless you say, "as used in these
- 24 regulations, forensic alcohol analysis shall only refer
- 25 to..." But I'm just concerned about making such a broad

- 1 definition so specific here.
- 2 CHAIRPERSON KIMSEY: I can throw in sort of a
- 3 comment from another regulatory program. The federal
- 4 government back in the eighties decided that under federal
- 5 law that any place that a laboratory test was done in
- 6 clinical medicine was considered a laboratory, whether it
- 7 was a physician office, whether it was, you know, a clinic
- 8 that didn't really include what they considered a true
- 9 laboratory.
- 10 So there are some examples of entities or people
- 11 doing laboratory tests or doing laboratory testing that
- 12 aren't in a classic laboratory facility as being roped
- 13 into a regulatory or -- a regulatory process. Not that
- 14 I'm advocating that, but just to let you know that in the
- 15 example of the officers doing that type of testing in the
- 16 field, under the medical side, I guess the side of the
- 17 pavement, wherever the test is being done, in the back
- 18 seat of a patrol car, if it was a human clinical
- 19 laboratory test, that site would be designated as a
- 20 laboratory.
- 21 Other comments on this issue with regards to the
- 22 definition?
- 23 COMMITTEE MEMBER TANNEY: I would say -- and I --
- 24 my understanding of the statutory authority is that the
- 25 regulations regulate laboratories. I'm not sure -- I

1 think Mr. Larson's the one who wrote the program comments;

- 2 is that correct?
- 3 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 4 (Nods head.)
- 5 COMMITTEE MEMBER TANNEY: I'm not sure where you
- 6 indicate the new section refers to laboratories engaged in
- 7 the performance of forensic alcohol analysis test by or
- 8 for law enforcement agencies. To me, that governs
- 9 laboratories. It does not govern police agencies or
- 10 police officers out in the field. And there's no
- 11 statutory authority to govern those operators.
- 12 Now, if the forensic crime laboratories --
- 13 alcohol laboratories -- excuse me -- want to indicate that
- 14 they won't certify the results of the breath analysis
- 15 unless it's done according to these regulations, that's
- 16 one thing. But I don't think that you can regulate -- you
- 17 can expand the scope of this to regulate the police
- 18 officers themselves who are doing the analysis. And the
- 19 fact is is the machine that -- you know, as long as the
- 20 calibration of the machine is done properly, as long as it
- 21 is used properly -- and, again, the regulations have
- 22 never, as far as I know, tried to regulate the use of the
- 23 machines, although I know there's a proposal here to do
- 24 so -- as long as that's done, the machine is the one doing
- 25 the analysis. Now, the laboratory might certify that as

- 1 results or approve those results.
- 2 But, again, I object strongly throughout the
- 3 proposal to the idea that laboratories would ever include
- 4 the operators out there in the field, who are not
- 5 employees of the laboratory. And to try to extend the
- 6 definition of employees to include police officers is
- 7 absurd.
- 8 CHAIRPERSON KIMSEY: Other comments?
- 9 COMMITTEE MEMBER LOUGH: I think that was -- we
- 10 stumbled across that from the very beginning when Cathy
- 11 was explaining to us what was written, what we meant. If
- 12 you go down to G where it has the definition of forensic
- 13 alcohol analysts on the actual guidelines.
- 14 It says originally "a person that's employed by."
- 15 And so we have that question with Cathy in the beginning:
- 16 These are not people that are employees of the lab and how
- 17 can we go around that? And somehow that led to this
- 18 bifurcation of this separate kind of analysis that can
- 19 have these separate kind of people. And that was the
- 20 dilemma we had. How do you -- you know, we're saying
- 21 forensic alcohol analysis has to be done by these people
- 22 except when no law enforcement operates the breath
- 23 instruments.
- 24 So we just didn't really have a good idea of how
- 25 to define that separate category of people to still be

- 1 considered to be valid with the APA.
- 2 COMMITTEE MEMBER TANNEY: And maybe -- what maybe
- 3 the solution is, and I have not had the opportunity to
- 4 think this all the way through, is not to attempt to
- 5 regulate breath alcohol testing. Because it is in the
- 6 field because that is where the technology is expanding.
- 7 And maybe -- and your intent is to limit -- or the
- 8 statutory authority is to regulate the laboratories. And
- 9 I don't know to what extent other laboratories are doing
- 10 breath alcohol testing on -- I don't know if all of them
- 11 are.
- 12 And my understanding is that -- at least in San
- 13 Diego, my understanding is when they go to this new
- 14 point-of-arrest breath machine, it will then be the
- 15 responsibility of the field operator to calibrate that
- 16 machine as well. Whereas previously the Sheriff's crime
- 17 laboratory, at least in Sheriff's cases, did it, that in
- 18 the future they have no intention of doing the actual
- 19 calibration, because that has to be done so frequently --
- 20 there will be so many of these point-of-arrest machines
- 21 out there, that it would be an impossibility to have the
- 22 forensic alcohol laboratory calibrate every machine.
- Now, they will get the documents demonstrating
- 24 that they've been calibrated so that when they testify to
- 25 the results, again they can testify as to the accuracy of

- 1 the machines.
- 2 But my understanding is also in Orange County --
- 3 you're in the Orange County, aren't you? -- that in Orange
- 4 County they're already using the point-of-arrest machines.
- 5 Is that true?
- 6 COMMITTEE MEMBER SEDGWICK: That's correct.
- 7 COMMITTEE MEMBER TANNEY: And who calibrates them
- 8 now?
- 9 COMMITTEE MEMBER SEDGWICK: They're done in the
- 10 field.
- 11 COMMITTEE MEMBER TANNEY: So I'm not sure there's
- 12 a solution if you're planning to include breath alcohol
- 13 testing in the regulations. But I have not thought about
- 14 other alternatives would ever work.
- 15 COMMITTEE MEMBER LOUGH: Okay. There's a
- 16 difference between what is going on there. In the field
- 17 the officers are doing a calibration check. They're going
- 18 through a procedure. They're checking it against some
- 19 standards solution. But they're not doing anything more
- 20 than that. And those instruments still come under the
- 21 guise of a scientific lab. The Orange County -- it's the
- 22 Orange County Alcohol Unit that says, "Yes, this
- 23 instrument may be used in the field. And when you do your
- 24 calibration check, if it falls out of these ranges, you
- 25 need to be bring it back to us to check." So there's more

- 1 things the lab does.
- 2 My fear, and the problem in this whole thing, is
- 3 if you say, okay, you just go with DOT approved
- 4 instrument, then every retired law enforcement officer is
- 5 going to go out and be a breath alcohol service provider,
- 6 and they'll buy an Intox 8000 and say, "It got calibrated
- 7 at the factory. Go."
- 8 And we don't want that to happen.
- 9 COMMITTEE MEMBER TANNEY: And for clarification,
- 10 my understanding is the Sheriff's Crime Lab in San Diego
- 11 will also maintain ultimate responsibility for the
- 12 equipment.
- 13 But, again, if you intend to regulate it, you
- 14 cannot regulate the -- you cannot require the
- 15 qualifications that you have in here for the officers.
- 16 COMMITTEE MEMBER LOUGH: So that's where we need
- 17 you to help us.
- 18 COMMITTEE MEMBER TANNEY: And having more time, I
- 19 might have the ability to do that.
- 20 COMMITTEE MEMBER LOUGH: Yeah. But that is our
- 21 dilemma. And you can probably give them more time
- 22 probably to come up with a solution for us.
- 23 COMMITTEE MEMBER TANNEY: I might be able to.
- 24 CHAIRPERSON KIMSEY: We had someone with their
- 25 hand raised in the back. Did you have a comment?

```
1 Oh, okay.
```

- 2 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 3 Yeah. Ms. Tanney didn't have time to read my
- 4 comments, so let me just read them briefly for you.
- 5 I think -- the statutes weren't created in a
- 6 vacuum. They were created with obviously an eye on the
- 7 existing statutes, existing regulations. The old statutes
- 8 included Section 100715 that specifically gave the
- 9 Department authority to regulate the testing of breath
- 10 samples by law enforcement.
- 11 That did change. I think critical -- and I've
- 12 talked to our attorneys, who are just kind of brief --
- 13 just getting started in this. I think a lot may hang on
- 14 the word "engaged". If you look up in the dictionary
- 15 "engaged," a number of the definitions deal with a measure
- 16 of control. So I believe that the Committee would want to
- 17 think about whether the intent there was to provide the
- 18 laboratories some control over breath alcohol analysis as
- 19 performed by operators. I think it's consistent with the
- 20 subsequent section the states that those laboratories
- 21 shall ensure that instruments and calibrating devices are
- 22 those that are actually listed on the -- so, again, a
- 23 measure of control is -- I think is implied there.
- 24 So I think there is -- I would disagree with Ms.
- 25 -- and, again, we -- our attorneys would respond, I

- 1 think.
- But I think there's another viewpoint. I also
- 3 think that even though 100715 gave the Department absolute
- 4 authority to regulate law enforcement's use of instruments
- 5 in breath alcohol analysis, and a number of states take a
- 6 direct oversight role. Historically the Department hasn't
- 7 done that. The Department has regulated basically by --
- 8 there's two components. And, again, a forensic laboratory
- 9 that bore the brunt of the work and they provided the
- 10 training to the operators, which these are the procedures
- 11 that were approved by the Department, and so that sort of
- 12 defined how breath testing was done, assuming they
- 13 followed the appropriate training procedures, and they did
- 14 the periodic testing of the instruments to make sure they
- 15 were accurate.
- So I don't know that that has to change much. I
- 17 don't -- I think a case could be made or a reasonable
- 18 viewpoint would be that we can continue those same kinds
- 19 of activities even with the change in the law.
- 20 COMMITTEE MEMBER TANNEY: I don't have a problem
- 21 with the laboratories still having again some, as you put
- 22 it, control over whether or not it's done appropriately in
- 23 the field. But the way -- but the way these regul -- and
- 24 I agree that previously there was some ability for the
- 25 laboratories to again maintain control, as is done in

1 orange county and as is done in San Diego. But my reading

- 2 of these proposed regulations greatly expands that by
- 3 again inferring the status of employee of a laboratory to
- 4 officers out in the field as breath operators. This seems
- 5 to greatly expand the scope of the previous regulations.
- 6 So that's my big concern: Isn't maintaining the same
- 7 degree that they have now, but rather expanding it.
- 8 CHAIRPERSON KIMSEY: Anyone else comment?
- 9 COMMITTEE MEMBER LOUGH: Do you recall in that
- 10 conversation, Paul -- and we probably need to get Cathy in
- 11 on this one. But when we got to breath alcohol analysis,
- 12 we were just at a loss for what to call them. Maybe it's
- 13 the word "analysis" or maybe it's "procedure" or different
- 14 words we kept putting in here to avoid the employee thing.
- 15 But if there is a way to call it something different, as
- 16 tester or --
- 17 CHAIRPERSON KIMSEY: And what we can do is, I
- 18 think, sort of -- the consensus of the Committee is to
- 19 have Subcommittee relook at the use of the word
- 20 "employee". But would we be trying to keep the same level
- 21 of oversight that existed previously?
- 22 COMMITTEE MEMBER TANNEY: Well, it goes beyond
- 23 just that definition. I mean you have the definition of a
- 24 "forensic alcohol" -- a "laboratory" means a place that
- 25 performs activities authorized under the regulations. So

- 1 any activity -- any activity that's -- I don't know what
- 2 they mean by authorized under the regulations.
- 3 CHAIRPERSON KIMSEY: Do we want to add that?
- 4 COMMITTEE MEMBER TANNEY: I mean it sounds like
- 5 that includes breath testing. And that means any place
- 6 that does breath testing and pursued -- was I think
- 7 Cathy's comments. You can't include jails. You can't
- 8 include out in the field. That's clearly not what was
- 9 originally intended by the original regulations as far as
- 10 including those places to be part of a laboratory.
- 11 They're not.
- 12 CHAIRPERSON KIMSEY: Could we define them as
- 13 something obviously other than a laboratory, like a field
- 14 environment or --
- 15 COMMITTEE MEMBER TANNEY: Well, I think that's
- 16 what it's going to have to be to us, is there's going to
- 17 have to be more specificity as to what control the
- 18 laboratory does have. For instance, the laboratory can
- 19 ensure the -- well, I don't know. I don't want to say it
- 20 because I haven't thought it through. But there can be
- 21 specifics. But the problem is the definitions that are
- 22 created here are too all encompassing, so that they
- 23 include every aspect of breath testing. And in fact the
- 24 section that you have for breath operators is inconsistent
- 25 with other sections that you have that limit the

1 qualifications of anybody doing any breath alcohol

- 2 testing.
- 3 And since again it's the machine that does the
- 4 tests, you could argue that the officers are doing the
- 5 testing and therefore be regulated under another
- 6 statute -- or another section that doesn't have the
- 7 exemption to breath alcohol operators that a different
- 8 section in here has.
- 9 So there's some inconsistencies that have to be
- 10 addressed.
- 11 COMMITTEE MEMBER LOUGH: And I think Cathy has to
- 12 be involved in that because she's very --
- 13 CHAIRPERSON KIMSEY: -- knowledgeable about that.
- 14 COMMITTEE MEMBER LOUGH: -- well, about what data
- 15 requires. So -- because she -- the things that we have to
- 16 write in here were not our original ideas that we have.
- 17 We're trying to go according to regulations. So we really
- 18 need legal advice and Cathy and then maybe a science
- 19 person to --
- 20 COMMITTEE MEMBER TANNEY: I don't think this was
- 21 the intention of the Subcommittee to do this, by any
- 22 means. I think this is just the result of the language
- 23 that's used.
- 24 CHAIRPERSON KIMSEY: Sure.
- 25 COMMITTEE MEMBER WONG: There's obviously a

- 1 dilemma there between the wording and the intent and the
- 2 actual practicality, whereby all up and down the State of
- 3 California breath operators are covered under the auspices
- 4 of the crime lab. The crime labs maintain the
- 5 instruments, their accuracy, their calibration. And then
- 6 the crime labs also train all the officers and certify
- 7 them for use on whatever breath instruments they would be
- 8 using out in the field.
- 9 So under that umbrella there's
- 10 definitely -- always issues need to be ironed out.
- 11 CHAIRPERSON KIMSEY: So do we want to give some
- 12 specific direction to a subcommittee or if a subcommittee
- 13 were to meet again with regards to this particular area;
- 14 in other words if we're interested in some sort of field
- 15 definition or field testing definition?
- 16 COMMITTEE MEMBER TANNEY: I think this is as
- 17 specific as I can get because this is again a theme that's
- 18 common throughout. All of the proposed regulations is to
- 19 have a subcommittee work on limiting the scope as it
- 20 applies to breath operators -- breath test operators to
- 21 what the current regulations now govern.
- 22 CHAIRPERSON KIMSEY: In other words don't
- 23 expand --
- 24 COMMITTEE MEMBER TANNEY: Don't expand this.
- 25 And, again, keeping in mind that the technology

1 that's coming into play here is technology that allows

- 2 officers to do things out in the field that they were not
- 3 traditionally doing with the older equipment. I think
- 4 that has to be kept in mind.
- 5 CHAIRPERSON KIMSEY: Does that seem to be a sort
- 6 of consensus of the Committee with regards to some
- 7 direction back?
- 8 Comments from the public?
- 9 Yes.
- 10 MS. WEINGARTEN: I think in a sense if you look
- 11 at the way the old regulations are, in a sense the
- 12 laboratory was only responsible for certain things, even
- 13 though they may have assumed other responsibilities. The
- 14 laboratories were responsible for training the officers
- 15 for setting up the procedures. I think there are
- 16 procedures which have been set up that the officers are
- 17 supposed to follow. The laboratories were responsible for
- 18 making sure that the instruments were calibrated and so
- 19 forth. Now, that didn't mean that the laboratory
- 20 personnel or the analysts went out in the field. Many
- 21 laboratories used police officers to perform these
- 22 accuracy checks. So this really has not changed and
- 23 wouldn't change.
- In terms of training or certifying the operators,
- 25 under federal law -- I think there may be something to be

- 1 learned under the way DOT does it, which is to have
- 2 qualified personnel, which would be the laboratory
- 3 personnel, train and certify what they call breath alcohol
- 4 technicians. And as breath alcohol technicians, they're
- 5 not employees of the people who train them. They are
- 6 separate -- you know, they come from separate agencies.
- 7 So the laboratory would review the records or
- 8 maintain the records, or not, I guess depending on how the
- 9 regs are rewritten. And then when a laboratory person is
- 10 called into court to testify, they could testify based on
- 11 the records that they see that are provided -- either that
- 12 they maintain or the police agency maintains.
- 13 Now, I have to make kind of an aside comment
- 14 here. I've been hearing about the courts enforcing and
- 15 paying attention to Title 17. There have been a number of
- 16 court decisions lately which have been upheld in the
- 17 appellate level which are appalling in terms of how breath
- 18 testing is supposed to be accomplished. And that has to
- 19 do with, for instance, any 15-minute observation period,
- 20 whether you have duplicates, whether the instruments are
- 21 maintained or not. These are instruments frequently that
- 22 are not maintained, that have not had calibration tests.
- 23 I testified last week on an instrument that hadn't been
- 24 calibrated for two years and the evidence was still
- 25 allowed in.

1 So I think there has to be laboratory oversight

- 2 or at least some sort of laboratory involvement by
- 3 scientists who understand the importance of doing things
- 4 like checking to see whether the instrument's in
- 5 calibration, and at least setting up the methods that the
- 6 police follow. Once you provide that training -- as a
- 7 laboratory, you provide this training to the officers
- 8 about how they are supposed to perform these tests, I
- 9 don't think that the laboratory is going to -- you know, I
- 10 don't think that there -- there's a problem with saying
- 11 these are breath alcohol technicians, they're separate,
- 12 they're not employees of the laboratory. But the lab had
- 13 the responsibility and then trained these people and
- 14 certified them. What happens after that really is going
- 15 to be settled in the courts. But at least the lab person
- 16 is going to be able to go to the Court and say, "Look, we
- 17 trained them, we certified them. But what they did out
- 18 there, we don't know," or we do know, maybe.
- 19 But I don't think that -- in that sense that the
- 20 regulations really -- I don't see a conflict in what we're
- 21 doing. Maybe just a matter of setting out your
- 22 definitions. But I think you still want to have the
- 23 laboratory involved to the extent that it has been
- 24 involved. I do think that the regulations need
- 25 clarification -- the old regulations need clarification as

1 to what really applies to breath tests. But, again, it

- 2 may be just semantics, you know, just changing a few words
- 3 here and there may take care of the problem.
- 4 CHAIRPERSON KIMSEY: Yes.
- 5 COMMITTEE MEMBER LOUGH: You know, one thing that
- 6 you and I probably didn't do to everyone here was address
- 7 one of the original comments on how we were going to go
- 8 about our work preparing this document, because we --
- 9 CHAIRPERSON KIMSEY: In a subcommittee?
- 10 COMMITTEE MEMBER LOUGH: The subcommittee with
- 11 the rest of the Committee or the public.
- 12 When we met here last as a full committee, I
- 13 remember Cathy saying -- we talked about taking CACLD's
- 14 draft and going from there, and she mentioned that every
- 15 time you want to change a word you have to go through all
- 16 this approval process. And so we said, okay, let's not
- 17 change anything but what we have to change.
- 18 Well, then when the Subcommittee met, we actually
- 19 had different information that was given to us; because
- 20 what she explained to us was the original regulations that
- 21 we were going to try to keep the same are not in
- 22 compliance with the APA. So we have to go.
- 23 And that's why we're having all these problems,
- 24 because each time we would explain to her, "This is why we
- 25 do it. We want to keep it the same," she goes, "Well, you

1 can't use those words because those words won't work now."

- 2 So that was kind of why. It's like we want to say we want
- 3 to keep it the same. Well, then the justification is
- 4 where she comes in with her expertise and helps us get
- 5 through the justification for that. And that's why we're
- 6 bogged down here.
- 7 CHAIRPERSON KIMSEY: Well, thank you for
- 8 clarifying that.
- 9 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 10 Just a quick comment on Laura Tanney's comment on
- 11 the point-of-arrest testing is something new.
- 12 Regarding point-of-arrest testing, in fact we
- 13 have approved procedures that involve that kind of
- 14 portable equipment used in the field five, six, seven
- 15 years ago. So I believe that the current reg -- even the
- 16 current regulations, the current program didn't function
- 17 as an impediment to that kind of testing and I don't think
- 18 it --
- 19 COMMITTEE MEMBER TANNEY: I'm not --
- 20 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 21 -- will in the future.
- 22 COMMITTEE MEMBER TANNEY: If I may respond. I'm
- 23 not concerned as much about the way the current
- 24 regulations are written as much as I am the proposal.
- 25 And, again -- the proposed regulations. And, again, it's

1 not my belief that that was the intent as much as it was

- 2 my belief that that's the way we read it -- the problem.
- 3 And it has now been created in the proposed regulations.
- I don't -- is it Ms. Weingarten? Is that how you
- 5 pronounce your last name?
- 6 MS. WEINGARTEN: Yes.
- 7 COMMITTEE MEMBER TANNEY: I have absolutely no
- 8 problem with the -- maintaining the type of regulation.
- 9 It's in the prosecution's interest to make sure that the
- 10 breath tests are done properly out in the field. And
- 11 training by the laboratory, setting up the methods by the
- 12 laboratory, certifying the operators, I hope those all
- 13 stay the way they have been done currently, because I
- 14 think there's great interest in making sure everything's
- 15 done appropriately and in a standard procedure.
- So that's not my concern. My concern is what the
- 17 language in the proposal does.
- 18 CHAIRPERSON KIMSEY: Right.
- 19 We need to take about a three-minute break here
- 20 while they change the audio CD.
- Okay, Dennis?
- 22 (Thereupon a recess was taken.)
- 23 CHAIRPERSON KIMSEY: It's time to go ahead and
- 24 reconvene from our little technology break there.
- 25 I think it also would be helpful -- I think Patty

- 1 might agree that it would be helpful for the
- 2 Subcommittee -- if we do use the subcommittee route, that
- 3 we're quite sure that we're getting clear direction to
- 4 them. And so does anyone want to sort of summarize what
- 5 we just talked about? I mean to the extent that I
- 6 would --
- 7 COMMITTEE MEMBER TANNEY: Are you proposing that
- 8 the same subcommittee be involved in --
- 9 CHAIRPERSON KIMSEY: It's up to how we want to
- 10 handle this. We can direct a subcommittee. We can ask
- 11 for more frequent meetings of this group with Cathy
- 12 present. It's up to our collective direction.
- 13 COMMITTEE MEMBER LOUGH: I think we need to have
- 14 a legal advisor at this point to discuss these topics that
- 15 we're talking about, because the three of us -- you know,
- 16 Cathy says this is what the regulation -- this is what APA
- 17 says. And half will do it this way, and we were kind of
- 18 left with trying to comply with that. So I think it would
- 19 be nice to put a legal spin on it at this time.
- 20 CHAIRPERSON KIMSEY: Okay. And you mean legal,
- 21 are you referring to people that are on the Board that are
- 22 attorneys?
- 23 COMMITTEE MEMBER LOUGH: Yes.
- 24 CHAIRPERSON KIMSEY: Okay. And what we've asked
- 25 our attorney to do -- the Department's attorney is -- she

1 does represent the Department -- is to take a very high

- 2 level view of what the statute directs, not so much what
- 3 the Department's perspective might be with regards to the
- 4 work of the Committee.
- 5 Then I'm hearing that rather than go the
- 6 subcommittee route, we would like to have more frequent
- 7 meetings of this group with Cathy Ruebusch or someone from
- 8 our -- from that unit present to sort of advise us on some
- 9 of the language issues. And that way we don't have this
- 10 direction from the Committee to a subcommittee. It's sort
- 11 of the collective Committee consensus in conjunction with
- 12 Cathy's input.
- Does that make sense?
- 14 COMMITTEE MEMBER LYLE: Yes.
- 15 CHAIRPERSON KIMSEY: Seeing most of you nod.
- So do we want to meet on a monthly basis, every
- 17 other month?
- 18 COMMITTEE MEMBER TANNEY: I think we need to find
- 19 out the feasibility of having meetings in San Diego.
- 20 Obviously if I don't have to leave San Diego, I can
- 21 probably attend them more frequently. So, perhaps we can
- 22 study that possibility.
- 23 CHAIRPERSON KIMSEY: I will certainly look into
- 24 getting a videoconference set up between San Diego and
- 25 northern California, which would either be here or

- 1 Sacramento. And --
- 2 COMMITTEE MEMBER TANNEY: Now, I do have a
- 3 question. And I don't know if we need a legal advisor
- 4 here to answer the question. But if, for instance, there
- 5 was a new subcommittee but it included one member of the
- 6 old subcommittee and then somebody else, does that somehow
- 7 violate --
- 8 CHAIRPERSON KIMSEY: -- Bagley-Keene?
- 9 COMMITTEE MEMBER TANNEY: Right. Because you
- 10 originally had two. And then to add one more -- not add
- 11 one more because you wouldn't have both of the original
- 12 members. But I don't if that's that chain communication
- 13 that becomes a problem then.
- 14 CHAIRPERSON KIMSEY: Actually just thinking here
- 15 as we're discussing this, I think from my perspective what
- 16 would be preferable, rather than try and have a
- 17 subcommittee, that we just try and meet more frequently,
- 18 with support, you know; and the public is here, everyone
- 19 can comment. I think as an example, what we've been able
- 20 to do so far this morning has been very helpful. It would
- 21 have been obviously more helpful if Cathy could have been
- 22 helping us through some of that. But I think that would
- 23 be the preferable route, rather than trying to say the
- 24 Committee is directing a subcommittee and having a smaller
- 25 group. I think the full group is a better way to go.

```
1 So with regards to trying -- so we're not going
```

- 2 to necessarily be summarizing. What we'll do is -- we all
- 3 have transcripts. And we'll talk with Cathy about -- if
- 4 we are going to meet, let's say, in another month, that
- 5 based on what we've already done and continue to do today,
- 6 that she try and incorporate those comments, and that
- 7 maybe we get out another version based on those comments.
- 8 But I think the group would like a minimum of a month to
- 9 go over them, is that --
- 10 COMMITTEE MEMBER TANNEY: I would like a month to
- 11 see if I could come up with some language on my own to
- 12 submit ahead of time, prior to the meeting, to see if some
- 13 of the concerns that I have can be resolved, and taking
- 14 into consideration some of the comments from the public
- 15 also.
- 16 CHAIRPERSON KIMSEY: Okay. Any other -- so back
- 17 to -- I'm looking at your document, Laura. Where do you
- 18 think would be another good place to have a discussion
- 19 or --
- 20 COMMITTEE MEMBER TANNEY: You can -- with respect
- 21 to the comment I made on page 4, subdivision D, the
- 22 collection, I can withdraw that concern. I see
- 23 that's -- well, actually I think that it needs to specify
- 24 breath, because right now I think that it doesn't say
- 25 blood -- I think it says -- well, let's look. 1219.3(b).

1 In other words I don't know that the units are

- 2 specified, that we're talking breath rather than blood.
- 3 But I might be wrong about that. Let's see.
- 4 No, that's probably okay since we're talking
- 5 about breath samples. I was originally concerned because
- 6 I didn't realize that 23152 had the specific indication
- 7 that the blood alcohol level could be determined by breath
- 8 alcohol level. And so I had concerns because I was still
- 9 thinking in terms of blood alcohol. But since the statute
- 10 specifically addresses breath alcohol, or the gram per 210
- 11 liters of air, I don't have that concern anymore.
- 12 CHAIRPERSON KIMSEY: Yeah, Cathy's comment was
- 13 "Moved from section 1221.4, admitted for clarity,
- 14 assessing the change of blood to breath. The volumes will
- 15 need to be provided by the" --
- 16 COMMITTEE MEMBER TANNEY: Because previously it
- 17 said -- it just had the grams per 100 milliliters of
- 18 blood.
- 19 COMMITTEE MEMBER LOUGH: And that was just a
- 20 Title 17 update, because they didn't have --
- 21 COMMITTEE MEMBER TANNEY: Okay. So in other
- 22 words, what I'm saying is delete my concern, Article 5,
- 23 subdivision D.
- 24 CHAIRPERSON KIMSEY: Okay.
- 25 COMMITTEE MEMBER TANNEY: And pretty much my

1 other comments, they go to specific sections, but they're

- 2 the same comments that I've already addressed, my concern
- 3 about the expansion that occurs as a result of these
- 4 changes. And also I think with respect to definitions of
- 5 samples or standards.
- 6 CHAIRPERSON KIMSEY: Do you have concerns about
- 7 the definitions for "agency" and "employee" are
- 8 problematic? That was on page 3.
- 9 And you have "Perhaps the definition of
- 10 'standards' should not include 'water' and just refer to a
- 11 'solution'."
- 12 COMMITTEE MEMBER TANNEY: Because my
- 13 understanding is there's gas -- there's standards that use
- 14 some sort of -- some solution other than water. I'll just
- 15 put it that way. Is that true?
- 16 COMMITTEE MEMBER LOUGH: Yes, they should be
- 17 included under the breath alcohol section.
- 18 So did we not have a definition for it?
- 19 COMMITTEE MEMBER TANNEY: Well, all the
- 20 definitions are in the front.
- 21 COMMITTEE MEMBER LOUGH: Yeah. We did have that
- 22 somewhere.
- 23 COMMITTEE MEMBER TANNEY: You do have under your
- 24 "other definitions proposed" on the last page, you have
- 25 "reference alcohol/water or a dry gas alcohol sample

1 means" -- this is page 9. You printed out the -- I don't

- 2 know if you printed out the same for me.
- 3 COMMITTEE MEMBER LOUGH: It's the --
- 4 COMMITTEE MEMBER TANNEY: It's the very last page
- 5 of definitions on the proposal.
- 6 CHAIRPERSON KIMSEY: Page 9.
- 7 COMMITTEE MEMBER TANNEY: Yours is in smaller
- 8 font.
- 9 But my concern is on page 8, where you say:
- 10 "'Standard' means a water solution with a predetermined
- 11 concentration of alcohol." And I think, Mr. Larson, you
- 12 had some concerns about the definition of "standard" also.
- 13 Maybe I'm wrong.
- 14 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 15 No, I had no concerns about that actually about
- 16 that particular definition.
- 17 COMMITTEE MEMBER TANNEY: Oh.
- 18 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 19 Instruments are calibrated -- or are tested with
- 20 a reference sample of known alcohol concentration, the
- 21 only two references in the regulations as proposed -- or
- 22 the current regulations, the only references to "standard"
- 23 are with respect to a secondary standard and a primary
- 24 standard. This is the secondary standard. The definition
- 25 proposed -- well, I do have some problems actually, I

1 suggest. I take that back. I have some problems with the

- 2 definitions. And we provided an alternative definition.
- 3 But the inclusion of the word "water" is not a problem.
- 4 CHAIRPERSON KIMSEY: And you're concern about the
- 5 standard definition?
- 6 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 7 I was concerned about the -- we're jumping around
- 8 quite a bit here. I was concerned about the definition
- 9 proposed by the Subcommittee.
- 10 CHAIRPERSON KIMSEY: And you preferred the old
- 11 standard definition?
- 12 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 13 Yes. Formerly that definition was incorporated
- 14 into the forensic alcohol -- the standards and procedures
- 15 section. We did recommend that -- as proposed here, this
- 16 recommended to bring that all under definitions just
- 17 because it's clearer. But it's essentially the same
- 18 definition that existed previously.
- 19 CHAIRPERSON KIMSEY: Okay. And other comments?
- 20 COMMITTEE MEMBER TANNEY: I thought that -- and
- 21 the people from the lab -- a representative from the lab's
- 22 here. Probably no more. But I thought that in my
- 23 discussion with the San Diego Sheriff's Crime Laboratory
- 24 individual that they're using standards that are not
- 25 necessarily used with water, but they're a gaseous.

1 COMMITTEE MEMBER LOUGH: Right. But we did want

- 2 to include that.
- 3 COMMITTEE MEMBER TANNEY: But when you -- in your
- 4 definition of just plain "standard" on the bottom of page
- 5 8, which is yellowed out, it says, "'Standard' means a
- 6 water solution with a predetermined concentration of
- 7 alcohol." It may be as it's used in the regulations, but
- 8 that's how its used. But, again, you're using a general
- 9 term then to be specific to only one type of standard, and
- 10 I have concerns when that's done.
- 11 COMMITTEE MEMBER LOUGH: Right. And I would have
- 12 to go look over this order of things, because on the end
- 13 of those pages we talk about that we need to specify what
- 14 we mean here, according to Cathy, where it says,
- 15 "'Reference alcohol/water or a dry gas alcohol sample'
- 16 means..." So that meant that is something we have to look
- 17 at to make sure we get that in the definition.
- 18 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 19 Just to --
- 20 COMMITTEE MEMBER TANNEY: Wouldn't it help just
- 21 to remove "water" and then just say, "'Standard' means a
- 22 solution with a predetermined concentration of alcohol"?
- 23 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 24 But, again, the word "standard" is not used under
- 25 that section referring to reference alcohol, unless you

```
1 want to change things. The reference is to "reference
```

- 2 alcohol or water or dry gas alcohol sample." I have some
- 3 problems with that. It takes awhile to separate it. But
- 4 the word "standard" has never been used in conjunction
- 5 with the test to determine the -- periodically determine
- 6 the accuracy of breath instruments.
- 7 COMMITTEE MEMBER TANNEY: And it's not in the
- 8 regulations anywhere -- in the proposed regulations?
- 9 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 10 The word "standard" has never been and it's not
- 11 here, right?
- 12 COMMITTEE MEMBER TANNEY: Okay.
- 13 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 14 What it uses as a word is the "reference sample".
- 15 COMMITTEE MEMBER TANNEY: But as it's used here
- 16 in these regulations it's only used to refer to a water
- 17 solution?
- 18 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 19 It's only used to refer to a secondary standard.
- 20 CHAIRPERSON KIMSEY: Which is in water?
- 21 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- Which is in water?
- 23 COMMITTEE MEMBER TANNEY: And always will be?
- 24 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- Well, it's been the requirement of the old

- 1 regulations to standard of practice.
- 2 COMMITTEE MEMBER TANNEY: Okay. And that's what
- 3 I mean about taking into account new technology and new
- 4 methods.
- 5 COMMITTEE MEMBER LOUGH: Right. And that entire
- 6 discussion on its own for this group is to get that
- 7 definition in here clearly. I mean we want to --
- 8 COMMITTEE MEMBER TANNEY: So we need to work on
- 9 that also.
- 10 COMMITTEE MEMBER LOUGH: It also was -- when we
- 11 talk about a certified standard, what if you -- there are
- 12 in other states, not in California, but in other states
- 13 you can buy your alcohol standard, pop it on the machine,
- 14 it reads what it says it's supposed to read, it's good to
- 15 go. And the question is, if it was -- and it comes
- 16 certified with the manufacturer's certification or
- 17 somebody's certification on there. And it was -- we
- 18 discussed at the Subcommittee who is an appropriate agency
- 19 to certify that? Can it be the manufacturer's cousin who
- 20 owns the shop that certifies it? You know, does it have
- 21 to be NIST certified or can it be one step removed
- 22 certified accountable to NIST? Then that's probably right
- 23 up your alley there.
- 24 COMMITTEE MEMBER SEDGWICK: I'd like to take that
- 25 under advisement and give a lot of thought to it. I'm

- 1 learning from Laura.
- 2 But the bottom line is there are private
- 3 companies that provide standards. Sometimes they're not
- 4 always accurate. Requiring a NIST certification that is
- 5 directly relatable to a NIST certified chemical would
- 6 probably be very reasonable. It's what most laboratories
- 7 are doing now. And they buy standards -- I'm sorry --
- 8 they buy quality control samples, quality samples,
- 9 performance samples, if you will but not -- they do not
- 10 buy standards that are used to analyze the QC samples.
- 11 CHAIRPERSON KIMSEY: But we know that some
- 12 companies providing these types of reagents, that they're
- 13 not very accurate, is that --
- 14 COMMITTEE MEMBER SEDGWICK: It's not that they're
- 15 not accurate. It's just that in my experience
- 16 occasionally they make them up wrong. Sometimes they're
- 17 very accurate for a very long time. But if you are
- 18 relying on those to do all -- to determine all of the
- 19 goodness of all of your other analyses, you have to have
- 20 some certification that is very stringent and very strict.
- 21 A NIST certification should be that.
- 22 CHAIRPERSON KIMSEY: Or at least in this
- 23 traceable sort of situation. Because I think -- well, it
- 24 gets into detail of what NIST actually provides, but...
- Other comments under the definition? We're still

- 1 on -- pretty much on Article 1.
- 2 COMMITTEE MEMBER LYLE: There's a lot of
- 3 discussion about the place of where -- a forensic alcohol
- 4 laboratory being a place. Does it necessarily have to be
- 5 a place, or it could be an entity?
- 6 CHAIRPERSON KIMSEY: Right. And what page is
- 7 that on?
- 8 COMMITTEE MEMBER TANNEY: Three.
- 9 COMMITTEE MEMBER LYLE: It's on three.
- 10 COMMITTEE MEMBER LOUGH: And that was Cathy's
- 11 question, is whenever we said a lab will do this, she
- 12 goes, "But the lab is just a place, it's not a person."
- 13 So do you make that the lab -- then do you define
- 14 that the lab director is responsible, do you define that
- 15 you have the old system person responsible for alcohol
- 16 analysis is the person? And that's all still part of that
- 17 same dilemma.
- 18 COMMITTEE MEMBER LYLE: Who is it now?
- 19 COMMITTEE MEMBER TANNEY: Under this definition
- 20 it would include -- could include a JL. And I don't think
- 21 that's the intent. So I think this is one of the
- 22 sections -- I think a lot of these definition sections,
- 23 especially that one, that and the breath alcohol -- no,
- 24 I'm sorry. I think that's the main one that needs the --
- 25 that addresses the problem or has the problem that I  $\,$

1 talked about with respect to law enforcement. So I

- 2 skipped over that. The same with forensic alcohol
- 3 analysts. Those kind of go hand in hand. And those need
- 4 to be worked out in the future in light of the comments
- 5 with respect to whether or not they govern law
- 6 enforcement.
- 7 CHAIRPERSON KIMSEY: Right.
- 8 COMMITTEE MEMBER TANNEY: And I suppose we can
- 9 sit here and try to come up with alternative language or
- 10 we can do that for the next meeting.
- 11 CHAIRPERSON KIMSEY: Yeah. No, I think we can do
- 12 that with Cathy's input. I don't think we need to
- 13 struggle with that. But I -- our concern is that a
- 14 definition meaning a place is too general at this point.
- 15 We need something more specific.
- And the concern about agency I think was the
- 17 same.
- 18 COMMITTEE MEMBER TANNEY: Yes.
- 19 CHAIRPERSON KIMSEY: Because I think the way we
- 20 have it now an agency -- and this is on page 7 -- bottom
- 21 of page 7 and on to 8.
- 22 Any other concerns on the definitions in Article
- 23 1?
- 24 COMMITTEE MEMBER TANNEY: So right, breath -- at
- 25 the proposed breath alcohol operator, I had a problem with

1 the definition of for the same reasons again, because it

- 2 requires --
- 3 CHAIRPERSON KIMSEY: Too general?
- 4 COMMITTEE MEMBER TANNEY: Well, no. The same
- 5 thing about it being an intent to regulate the law
- 6 enforcement officers out in the field. And I'm not
- 7 sure -- the training specified in 1221.4(a)(3) I thought
- 8 was --
- 9 COMMITTEE MEMBER LYLE: Page 31?
- 10 COMMITTEE MEMBER TANNEY: Page 31? Thanks.
- 11 I don't have a page 31 anymore. I got them out
- 12 of order.
- 13 COMMITTEE MEMBER LOUGH: 1221.4.
- 14 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 15 The page numbers in everybody's packets should be
- 16 the same.
- 17 COMMITTEE MEMBER LOUGH: Here's the one that's in
- 18 our packet they gave us. This goes back --
- 19 COMMITTEE MEMBER TANNEY: Where's the training --
- 20 it says the training in that section.
- 21 COMMITTEE MEMBER LOUGH: It comes after that.
- 22 CHAIRPERSON KIMSEY: It's not on page 31?
- 23 COMMITTEE MEMBER TANNEY: I don't have my page 31
- 24 for some reason at this point. Somehow it's out of order.
- 25 COMMITTEE MEMBER LOUGH: Well, can you -- here's

- 1 my small one, this part.
- 2 COMMITTEE MEMBER TANNEY: That's (a)(2). It
- 3 refers to (a)(3). Maybe you meant (a)(2).
- 4 No, I didn't have a problem with that. I guess
- 5 my concern was more general about the scope of the control
- 6 over --
- 7 COMMITTEE MEMBER LOUGH: Oh, it is, because
- 8 here's Cathy's comments down here. Here's what we
- 9 proposed. This is what we proposed and here's her
- 10 comments.
- 11 CHAIRPERSON KIMSEY: And what was that page?
- 12 COMMITTEE MEMBER TANNEY: Twenty-four.
- 13 COMMITTEE MEMBER LOUGH: Well, it's my 24 because
- 14 I put it in small font.
- 15 CHAIRPERSON KIMSEY: Oh, I see. You printed out
- 16 your own.
- 17 COMMITTEE MEMBER LOUGH: It is --
- 18 COMMITTEE MEMBER TANNEY: I think that my concern
- 19 was the use of the breath alcohol testing machine.
- 20 COMMITTEE MEMBER LOUGH: Under 1221.4 --
- 21 CHAIRPERSON KIMSEY: Standards of --
- 22 COMMITTEE MEMBER LOUGH: -- breath alcohol.
- 23 CHAIRPERSON KIMSEY: Standards of breath alcohol.
- 24 COMMITTEE MEMBER LOUGH: And it was for a breath
- 25 alcohol analysis.

1 And then if you go down there to where there's a

- 2 bunch of -- a large -- there's a number 2 with a long
- 3 yellow. And then there's -- Cathy has some red.
- 4 CHAIRPERSON KIMSEY: Right. This is where
- 5 there's -- she's pointing out there's difficulty with a
- 6 place.
- 7 COMMITTEE MEMBER LOUGH: Right. Because what we
- 8 proposed was the yellow part that Cathy's noting the
- 9 regulatory requirements in red.
- 10 CHAIRPERSON KIMSEY: Right.
- 11 Okay.
- 12 COMMITTEE MEMBER TANNEY: Also I think that that
- 13 section included the use of the breath alcohol
- 14 instruments, and I'm not sure.
- 15 COMMITTEE MEMBER LOUGH: To perform the test?
- 16 To perform it?
- 17 COMMITTEE MEMBER TANNEY: Right. That's what I
- 18 put in my comments: "There's no authority for a proposal
- 19 that requires forensic alcohol laboratories to oversee the
- 20 use of breath alcohol testing instruments." And then I
- 21 wrote, "This could potentially have fiscal implications
- 22 and unnecessarily affect the ability to collect evidence."
- I'm not sure now what I was thinking about.
- 24 COMMITTEE MEMBER LOUGH: And you cannot -- this
- 25 is the existing, this first yellow. The second yellow is

- 1 what we proposed. So operators who did not meet the
- 2 requirements under the training -- under a program
- 3 supervised by laboratories" --
- 4 COMMITTEE MEMBER TANNEY: No, I don't have a
- 5 problem with that.
- 6 CHAIRPERSON KIMSEY: Right. Also it looks like
- 7 1221.42, the yellow there talks about: "Breath alcohol
- 8 analysis shall be performed only with the instruments for
- 9 which the operators have received training, such training
- 10 to include a minimum of the following schedule of
- 11 subjects:"
- 12 COMMITTEE MEMBER LOUGH: Right. That first
- 13 yellow block is the existing. The next yellow block is
- 14 the language that CACLD proposed. And on the very bottom
- 15 in red is what Cathy said APA issues.
- 16 COMMITTEE MEMBER TANNEY: I know what some of my
- 17 concern was, and it's kind of out of order. But it goes
- 18 back to this, which is in the qualifications of the
- 19 forensic alcohol analyst, it basically says: "To perform
- 20 a forensic alcohol analysis or a breath alcohol analysis,
- 21 a forensic analyst shall:" -- and then possess a
- 22 baccalaureate degree, have some scientific training in
- 23 some science or a degree in science.
- 24 And those -- the way it's all drafted and taking
- 25 it in its entirety looks like it's imposing a requirement

- 1 that all police officers have a science degree, which we
- 2 don't want to do exactly. And so that's why I think that
- 3 my comment with respect to the other definitions proposed,
- 4 breath alcohol operator means a forensic alcohol analyst
- 5 or other person who has completed the training, I
- 6 understand -- and this is what I was talking about their
- 7 being some internal inconsistencies, where if you were
- 8 saying one thing on the one hand, that they require this
- 9 degree, and then some are completely different, you have a
- 10 definition for an operator. So that has to somehow be
- 11 brought together so that there's not an inconsistency and
- 12 it doesn't in effect do what we're not intending to do.
- 13 CHAIRPERSON KIMSEY: Okay.
- 14 COMMITTEE MEMBER LOUGH: I think -- I'm not sure
- 15 where this yellow comes in. But in this same part where
- 16 it talks about the forensic alcohol analyst, who meets the
- 17 qualifications, then we tried to propose something called
- 18 a breath alcohol operator, we're trying to bring in some
- 19 kind of wording?
- 20 COMMITTEE MEMBER TANNEY: Right. I think you're
- 21 trying to distinguish them. And you do in the definition
- 22 section. But I'm not sure that's done in the actual
- 23 regulations.
- 24 COMMITTEE MEMBER LOUGH: Okay. And it all kind
- 25 of goes back to that same --

1 COMMITTEE MEMBER LYLE: So are you trying to make

- 2 the operator the field deputy or the officer and an
- 3 analyst be somebody in the lab?
- 4 COMMITTEE MEMBER TANNEY: Right. I think that
- 5 what they're doing.
- 6 COMMITTEE MEMBER LYLE: Because in this
- 7 definition it adds both of the analyst and -- or other
- 8 person.
- 9 CHAIRPERSON KIMSEY: What page is that?
- 10 COMMITTEE MEMBER LYLE: That's on 7.
- 11 COMMITTEE MEMBER LOUGH: The lab person might do
- 12 the testing. We wanted to then give the -- say, well,
- 13 they can also do a test. But then you have these other
- 14 non-technical...
- 15 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- You know, I think that was fairly clearly stated
- 17 in the old regulations. So people went -- my comment --
- 18 the Program's Comment No. 83, 1221.4(a)(5), I think --
- 19 first, I'm surprised -- I wish Cathy was here. I believe
- 20 that this is an OAL standard, that the definitions section
- 21 not impose any requirements. I think in a couple cases it
- 22 does. Maybe that's changed. But that -- we did
- 23 regulations in the past, that was clearly a requirement.
- So, anyway, the actual requirements were
- 25 previously stated in Section 1221.4(a)(5), it says an

1 operator shall be a forensic alcohol supervisor -- and we

- 2 have a series of qualifications -- analyst, trainee or a
- 3 person who's completed training that's described under
- 4 Section 1221.4(a)(3).
- 5 COMMITTEE MEMBER LOUGH: Cathy's issue was, when
- 6 you go back to where it says the lab or its employees, and
- 7 that's where she got hung up as soon as it said only the
- 8 lab or its employees can do these things. Then we said,
- 9 well, what do we call these officers -- just the
- 10 operators? And it all related back to that word
- 11 "employee," because they're not lab employees. And I
- 12 said, "Well, can't the lab delegate?" And there was an
- 13 issue. So that's -- really Cathy has to meet with the
- 14 Subcommittee on --
- 15 COMMITTEE MEMBER TANNEY: All right. I recall
- 16 now reading that. But the concern is with the new
- 17 legislation, that it may not -- it may not -- because the
- 18 legislation only allows you -- us, this group, to develop
- 19 regulations that insure the accuracy and competency of the
- 20 laboratories. And there's no indication or statutory
- 21 authority for us as a committee to develop regulations
- 22 that have anything to do with law enforcement. And so I
- 23 think this maybe was Cathy's creative way, although she
- 24 recognized the problem of bringing them in.
- 25 And so even though we want -- we might want the

1 same training and oversight that the crime lab has always

- 2 had, I'm not sure we can do that because of the way the
- 3 legislation is written out. And that's what appears to be
- 4 Cathy's comment.
- 5 But I think that her -- that her creative way of
- 6 addressing that is doing more harm than good by expanding
- 7 it.
- 8 CHAIRPERSON KIMSEY: Well, unless there are any
- 9 more comments on that particular area, why don't we go
- 10 ahead and break for a half hour for lunch. I don't
- 11 recommend going off campus. It's just going off and
- 12 coming back, you know. There's cafeterias just out in the
- 13 front here and to the right.
- 14 Is half hour sufficient or -- well, it shouldn't
- 15 be too bad right now.
- And also I caution you, if you step outside the
- 17 building like for a cigarette break or something, a lot of
- 18 these doors lock behind you If you don't have one of the
- 19 electronic badges. So if you do want to leave, you can go
- 20 out the front door again and go to your car or whatever.
- 21 Or you may find yourself walking around or stuck outside.
- 22 But why don't we convene back here at about 15
- 23 after 1.
- 24 (Thereupon a lunch break was taken.)

- 1 AFTERNOON SESSION
- 2 CHAIRPERSON KIMSEY: Okay. Why don't we go ahead
- 3 and resume. It's about 1:15.
- 4 I hope everyone had a good lunch, if not a quick
- 5 one.
- 6 We have about two hours or so left. In fact,
- 7 what are people's plane commitments and things? When
- 8 would people like to be able to leave?
- 9 (Laughter.)
- 10 CHAIRPERSON KIMSEY: Other than as soon as
- 11 possible.
- 12 COMMITTEE MEMBER SEDGWICK: Actually if we can
- 13 get out a little early, that would be perfect. It will --
- 14 we've always been able to switch over to an earlier
- 15 flight. If we get out late, I guess we're going to be
- 16 leaving at 7:30 or 8 tonight.
- 17 CHAIRPERSON KIMSEY: Oh, no. We don't want to do
- 18 that.
- 19 How about San Diego?
- 20 COMMITTEE MEMBER TANNEY: I think our flight
- 21 leaves at 5:40. We too can catch an earlier one if that
- 22 opportunity presents itself. But --
- 23 CHAIRPERSON KIMSEY: Well, we can have that
- 24 discussion. I've left Cathy another voice mail. So I
- 25 didn't catch her directly.

1 I would say we probably have about, you know, two

- 2 hours, an hour and a half of time. And I think we had
- 3 some good discussions this morning. I think my
- 4 perspective would be that the more general they were, the
- 5 better they were. I mean as we got into sort of some of
- 6 the detailed language issues, it really would be helpful
- 7 to have Cathy on the line.
- 8 But what is the feeling of the group? How would
- 9 you like to spend the next hour and a half or so? I know
- 10 we have the possibility of a gentleman calling in at 2,
- 11 which can help us get back to some of the legislative
- 12 intent ideas and discussions of, you know, some of the
- 13 bigger picture issues. But prior to that point, what's
- 14 the group feel would be a worthwhile use of our time?
- 15 We've had an area that we had -- some of the
- 16 discussion this morning I think covered most of anything
- 17 we would say about, you know, enforcement and that sort of
- 18 thing. So do you want to talk a bit about proficiency
- 19 testing in general or --
- 20 COMMITTEE MEMBER LOUGH: Oh, right, yes.
- 21 CHAIRPERSON KIMSEY: Okay. That hit a nerve.
- 22 COMMITTEE MEMBER LOUGH: Yeah, I -- we had talked
- 23 with Mary Soliman on that three weeks ago maybe.
- 24 And whether or not laboratories can use the -- in
- 25 place of using the state proficiency tests, we're using

- 1 the ASCLD-LAB approved providers for that. And she had
- 2 taken that to her legal folks. And they couldn't come to
- 3 an agreement, so I think she wanted the Committee to take
- 4 a look at that and maybe make a decision or a
- 5 recommendation.
- 6 CHAIRPERSON KIMSEY: Okay. And that was
- 7 specifically around substituting an ASCLD-approved lab for
- 8 the State Proficiency Testing Program?
- 9 COMMITTEE MEMBER LOUGH: Right.
- 10 CHAIRPERSON KIMSEY: I thought we did get a legal
- 11 opinion on that. Didn't we send out a letter on November
- 12 the 10th -- sometime in November?
- 13 COMMITTEE MEMBER LOUGH: Yes. And then I
- 14 submitted a response to that letter. And then she took it
- 15 I guess to legal. And I assume she'll be here shortly.
- 16 CHAIRPERSON KIMSEY: Okay. That's one thing we
- 17 can cover.
- 18 Anything else?
- 19 COMMITTEE MEMBER TANNEY: I'm just wondering
- 20 about the articles that don't have any comments or --
- 21 CHAIRPERSON KIMSEY: We have an article with no
- 22 comments?
- 23 COMMITTEE MEMBER TANNEY: Well, the repeal of the
- 24 licensing procedures.
- 25 CHAIRPERSON KIMSEY: Well, that's true. That's

- 1 fairly clear in the legislation.
- 2 COMMITTEE MEMBER TANNEY: So Article 3.
- 3 I think if we have a consensus on some of the
- 4 provisions in here.
- 5 CHAIRPERSON KIMSEY: I know I'm going to -- we
- 6 thought about starting with Article 2. That basically
- 7 dealt with the discussion we had this morning about
- 8 forensic alcohol analysis and breath alcohol analysis.
- 9 COMMITTEE MEMBER TANNEY: And I think Articles 3
- 10 and 4 are both repealed -- or deleted because of the
- 11 repeal.
- 12 CHAIRPERSON KIMSEY: Right.
- 13 COMMITTEE MEMBER TANNEY: So I'm just wondering
- 14 if anybody has any objection to these.
- 15 CHAIRPERSON KIMSEY: What page is that?
- 16 COMMITTEE MEMBER TANNEY: Page 16 through 19.
- 17 COMMITTEE MEMBER LOUGH: Now, are we allowed to
- 18 vote if we're not all present. We can vote and then get
- 19 the other roll call?
- 20 CHAIRPERSON KIMSEY: I would assume so, yeah.
- 21 COMMITTEE MEMBER TANNEY: Well, I don't even mean
- 22 necessarily vote, but at least discuss whether or not
- 23 there's any concerns. I mean I'd still like to reserve
- 24 them for if there were any future comment, just based
- 25 on --

```
1 COMMITTEE MEMBER LYLE: Well, we can send
```

- 2 tentatively agreed --
- 3 COMMITTEE MEMBER TANNEY: Yeah, that's what I'm
- 4 thinking.
- 5 CHAIRPERSON KIMSEY: Well, I would certainly
- 6 think that Article 3 is consistent with the legislation.
- 7 Any comments from the public on Article 3?
- 8 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 9 Yeah, actually Article 3, there was one comment
- 10 from Program. It was in Endnote 25 under 1217.3. It
- 11 noted that a subsection was inadvertently omitted there.
- 12 And it's explained under Endnote 25.
- 13 It is a subsection that describes the
- 14 requirements that when an individual transfers from one
- 15 laboratory to another, that the Department was then
- 16 authorized to require that individual to take another
- 17 proficiency test at that new laboratory.
- 18 So, it's under the section Licensing.
- 19 To the extent there are other comments -- there
- 20 are other proposals by the Forensic Alcohol Program
- 21 that -- under subsequent articles that some of the
- 22 personnel qualifications be -- the Committee consider
- 23 retraining some of those -- retaining some of those
- 24 personnel qualifications. To the extent that it agreed to
- 25 do that, it would need to consider then the existing

1 requirement that those qualification requirements get

- 2 invoked when somebody goes from Lab A to Lab B. It just
- 3 turned out that was a section that was inadvertently
- 4 omitted from the regulations -- from the draft
- 5 regulations. So it would make it difficult for the
- 6 Committee to examine that and comment on it.
- 7 COMMITTEE MEMBER LOUGH: What was that number,
- 8 Clay, the governmental?
- 9 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 10 Sub --
- 11 CHAIRPERSON KIMSEY: -- 1217.3(c).
- 12 COMMITTEE MEMBER LOUGH: Oh, okay.
- 13 CHAIRPERSON KIMSEY: And it's Program's Comment
- 14 No. 25.
- 15 CHAIRPERSON KIMSEY: Okay. How does the
- 16 Committee feel about the requirements for training of
- 17 personnel? I mean obviously that's also been pretty much
- 18 repealed.
- 19 COMMITTEE MEMBER LOUGH: I think it's covered
- 20 though under 1216.2.
- 21 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 22 Training of personnel is under Article 4. So
- 23 it's 1218.
- 24 COMMITTEE MEMBER LYLE: So you guys folded it
- 25 into Article --

```
1 COMMITTEE MEMBER LOUGH: -- 1216.2.
```

- 2 CHAIRPERSON KIMSEY: The qualifications of
- 3 forensic alcohol analysts?
- 4 COMMITTEE MEMBER LOUGH: And if you looked at --
- 5 COMMITTEE MEMBER TANNEY: Yeah, but this is -- I
- 6 think this is for the programs so anybody who's
- 7 teaching -- that says what they have to be taught. This
- 8 says who teaches it.
- 9 COMMITTEE MEMBER LOUGH: And I was looking at
- 10 licensing. Maybe I'm looking in the wrong place.
- 11 COMMITTEE MEMBER SEDGWICK: Both say the same
- 12 thing. When a person is trained in a laboratory, they're
- 13 trained using that laboratory's methods. If they go to
- 14 another laboratory, by what's in 1216.2, they have to be
- 15 trained in that laboratory's methods and demonstrate their
- 16 competency.
- 17 COMMITTEE MEMBER LOUGH: That's 1216.2.
- 18 CHAIRPERSON KIMSEY: And so that training is
- 19 going to be left up -- there's not going to be any
- 20 government oversight of that training at this point?
- 21 COMMITTEE MEMBER LOUGH: That's correct.
- 22 CHAIRPERSON KIMSEY: That's pretty much left up
- 23 to the entity, the laboratory.
- 25 mean a lot of states do provide some sort of state

```
1 oversight of training or approval of training.
```

- 2 Are there areas that were completely deleted?
- 3 Where did the on-site inspections come under?
- 4 That was also in the legislation.
- 5 COMMITTEE MEMBER LOUGH: 1217.6?
- 6 CHAIRPERSON KIMSEY: So that was under the
- 7 licensing. Okay.
- 8 In Article 5 where there's -- it covers
- 9 collection and handling of samples, is there sort of a
- 10 general discussion that you want to have?
- 11 Retention for one year, is that pretty much
- 12 standard in the industry?
- 13 COMMITTEE MEMBER SEDGWICK: That's pretty common.
- 14 CHAIRPERSON KIMSEY: That's page 21.
- 15 And retention would be by the laboratory?
- 16 COMMITTEE MEMBER LYLE: So is that an antemortem
- 17 sample or is that any kind of a sample?
- 18 CHAIRPERSON KIMSEY: At this point it seems to be
- 19 any type of sample.
- 20 COMMITTEE MEMBER TANNEY: There's a --
- 21 COMMITTEE MEMBER SEDGWICK: There's a separate --
- 22 COMMITTEE MEMBER TANNEY: There's a separate
- 23 section on --
- 24 COMMITTEE MEMBER SEDGWICK: -- coroner's samples.
- 25 COMMITTEE MEMBER LYLE: Yeah, I was a little

- 1 confused about what the difference between a coroner's
- 2 sample and then the other ones were. I mean I understand
- 3 what a coroner's case is. But I guess I didn't see the
- 4 time when there was a defendant and a postmortem sample
- 5 and it was not -- a postmortem sample was not a coroner's
- 6 case. Because if there's a defendant, then somebody
- 7 caused the death or had a play in the death. And if
- 8 somebody had a play in the death or caused the death, then
- 9 the coroner would be involved. And if not, who's taking
- 10 that sample from the dead person if not the coroner?
- 11 COMMITTEE MEMBER LOUGH: Well, yeah, you would
- 12 have all the dead ones. But, say, if there was another
- 13 person involved in that that may have caused that
- 14 accident, that would not be your sample. And then that
- 15 would be held for a minimum of at least one year then.
- 16 COMMITTEE MEMBER LYLE: Okay. So we're talking
- 17 about the --
- 18 COMMITTEE MEMBER LOUGH: Yours are simply your
- 19 cases.
- 20 COMMITTEE MEMBER LYLE: Right.
- 21 COMMITTEE MEMBER LOUGH: I think we did
- 22 originally have that set at a year or longer or something.
- 23 Now, did you --
- 24 COMMITTEE MEMBER LYLE: Yeah. I didn't like
- 25 that, yeah.

- 1 COMMITTEE MEMBER LOUGH: Right.
- 2 And I think in reality most labs, if you have
- 3 something that's related to a homicide or a felony, is
- 4 going to keep their samples longer.
- 5 COMMITTEE MEMBER LYLE: Right.
- 6 COMMITTEE MEMBER SEDGWICK: Okay. I had a
- 7 comment under Article 5, 1219.1, new designation F. "In
- 8 order to allow for analysis by the defendant, the
- 9 remaining portion of the sample shall be retained for one
- 10 year." The question is: "By whom?" In talking with
- 11 our -- with Orange County Sheriff Blood Alcohol Section,
- 12 their feeling is by either the forensic alcohol laboratory
- 13 or the submitting agency.
- 14 There might be a circumstance -- I can't think of
- 15 a circumstance when there would be any other person, but
- 16 there are cases where these samples can be sent back to
- 17 the agencies.
- 18 COMMITTEE MEMBER LOUGH: And that happens I
- 19 believe a lot in the DOJ lab. I think DOJ Riverside at
- 20 least had a license and they sent them back to the agency.
- 21 They can't store them.
- 22 I'm not sure -- Laura, tell me -- is the evidence
- 23 actually -- does the evidence belong to the arresting
- 24 agency, so -- can the arresting agency choose to delegate
- 25 if they wish a lab to be able to maintain it with the

- 1 arresting agency or whom they delegate?
- 2 COMMITTEE MEMBER SEDGWICK: Well, more to the
- 3 point might be: Why do we care who retains it, as long as
- 4 it's retained in a safe manner and is available for
- 5 defendants?
- 6 COMMITTEE MEMBER LYLE: And do we have to
- 7 regulate who retains it?
- 8 COMMITTEE MEMBER LOUGH: These questions are from
- 9 Cathy, that these are things that are -- to her they're
- 10 glaringly obvious we need to fill in those.
- 11 COMMITTEE MEMBER SEDGWICK: Well, in the
- 12 original, when it was written in 1969, just says it has to
- 13 be retained.
- 14 COMMITTEE MEMBER TANNEY: How is it done then
- 15 different throughout -- throughout the state, it sounds
- 16 like.
- 17 COMMITTEE MEMBER LYLE: Um-hmm.
- 18 COMMITTEE MEMBER LOUGH: So you have to be
- 19 careful.
- 20 COMMITTEE MEMBER LYLE: Paul, do you hold any --
- 21 in a blood alcohol lab do they hold samples for other -- I
- 22 know you hold our samples for a given amount of time and
- 23 then you send them back and --
- 24 COMMITTEE MEMBER SEDGWICK: We hold every sample
- 25 that's submitted to us, regardless of by whom, for 14

- 1 months. And we give it that extra two months --
- 2 COMMITTEE MEMBER LYLE: And then do you discard
- 3 it or do you give it back?
- 4 COMMITTEE MEMBER SEDGWICK: We discard it.
- 5 COMMITTEE MEMBER LYLE: Okay.
- 6 COMMITTEE MEMBER SEDGWICK: And it fills up large
- 7 freezers very rapidly.
- 8 COMMITTEE MEMBER LYLE: Then that may not be
- 9 feasible for another lab somewhere else.
- 10 COMMITTEE MEMBER SEDGWICK: And that's why some
- 11 agencies send it back -- or some of the forensic alcohol
- 12 laboratories send it back. But --
- 13 COMMITTEE MEMBER TANNEY: But it also may be that
- 14 some agencies might not have the capability of storing it
- 15 either -- looking at some small --
- 16 COMMITTEE MEMBER SEDGWICK: It doesn't specify
- 17 how to store.
- 18 COMMITTEE MEMBER LYLE: Yeah. I think for
- 19 language though it could just say either by a laboratory
- 20 or, you know, the generating agency or whatever.
- 21 COMMITTEE MEMBER SEDGWICK: Or just not even
- 22 specify who. As long as it's available, I think the
- 23 defense community would prefer that it be stored in a
- 24 safe, secure fashion. But I don't think they care who's
- 25 doing it as long as it's demonstrated that it's safe

- 1 there.
- 2 COMMITTEE MEMBER LYLE: But I think Cathy's
- 3 including a "by whom?" means that she'd prefer that there
- 4 was some sort of direction in there, some kind of
- 5 clarification.
- 6 COMMITTEE MEMBER LOUGH: And then her next
- 7 question: "Can anyone else use this sample?"
- 8 So if you've got the sample to do an alcohol
- 9 analysis and now there's going to be some toxicology done
- 10 on it, but now it's being stored, can it be used? So
- 11 these are things that she's coming up with.
- 12 COMMITTEE MEMBER LYLE: Right. So maybe it ought
- 13 to say, "in order to allow for subsequent analysis" and
- 14 not by who.
- 15 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 16 The Committee should keep in mind 1219.1 --
- 17 current section 1219.1(g)(2) deals with: Whenever a
- 18 sample is requested by the defendant for analysis and a
- 19 sufficient sample remains, then it gives two agencies that
- 20 would be required to provide that sample. One's a
- 21 forensic alcohol laboratory, the other is a law
- 22 enforcement agency. So I think somebody contemplated that
- 23 one of those two.
- 24 COMMITTEE MEMBER LOUGH: And I think by "law
- 25 enforcement" that should probably say "arresting agency."

1 It may be some other type. It could be a school police.

- 2 That's law enforcement, but maybe not in the traditional
- 3 sense.
- 4 CHAIRPERSON KIMSEY: Does this labeling issue
- 5 become important, or is that something that --
- 6 COMMITTEE MEMBER LOUGH: Yes.
- 7 COMMITTEE MEMBER TANNEY: As far as labeling what
- 8 it's for? Is that what you mean?
- 9 CHAIRPERSON KIMSEY: Well, it just says here,
- 10 "identifying the information carried on the original
- 11 sample container." And then Cathy points out:
- 12 Nothing in the regulation specifies labeling of
- 13 samples.
- Do you want to make this specification?
- 15 Why is it necessary in regulation, or is it just
- 16 a standard practice?
- 17 COMMITTEE MEMBER LOUGH: I think there should be
- 18 minimal information on there. Because a lot of these have
- 19 a lot of information, but you at least need to have the
- 20 subject's name and some individual identifying number.
- 21 COMMITTEE MEMBER TANNEY: My understanding also
- 22 is before a lab turns anything over to a defense attorney,
- 23 it's by order of the court. So isn't there a court order
- 24 required to split a sample?
- 25 COMMITTEE MEMBER LOUGH: That's a question that

1 has come up in the past. And I think it's probably in

- 2 here somewhere. Because this says that you'll split the
- 3 sample and release it if the defendant asks for it. And
- 4 that was the question I brought up I think at our
- 5 meetings, Clay, a long time ago. It doesn't specify that
- 6 procedure to run it through.
- 7 COMMITTEE MEMBER TANNEY: And so currently I
- 8 believe that anything taken by law enforcement as evidence
- 9 is really subject to the court. In a sense, it's in a
- 10 court's -- at least anything taken by search warrant. And
- 11 I realize this isn't a search warrant. But I'm trying to
- 12 think if this expands to other items that, if it's taken
- 13 as evidence in a case, it's subject to the court's --
- 14 disposition by the court. And so in San Diego the defense
- 15 has to bring a motion to the court to get a split --
- 16 COMMITTEE MEMBER LOUGH: Okay. That's --
- 17 COMMITTEE MEMBER TANNEY: -- of the sample in
- 18 order to retest it.
- 19 So I have concerns about any regulation that
- 20 would directly turn over something that is possessed by
- 21 law enforcement if that -- especially because -- or the
- 22 agency at the request of law enforcement, because if it
- 23 was seized as evidence, it's really in the court's
- 24 possession.
- 25 COMMITTEE MEMBER SEDGWICK: I think there are a

1 number of ways that samples can be gotten to a defendant,

- 2 vary by about as many jurisdictions as we have in the
- 3 county -- in the state. There are a whole different.
- 4 Many times a letter coming in from a defense attorney is
- 5 sufficient to release it. But in some agencies it would
- 6 be required that the D.A. be notified of that, or
- 7 sometimes the D.A. sends the letter in or sends a signed
- 8 statement in. Some agencies -- or some jurisdictions
- 9 they're all done by court order. And it can certainly --
- 10 everything, in every jurisdiction a court order would
- 11 work.
- 12 COMMITTEE MEMBER TANNEY: Well, I have -- I think
- 13 I'm going to have to take a look at this, because, again,
- 14 if it's evidence seized -- and I don't know how their
- 15 jurisdictions did it -- but if evidence seized is
- 16 considered a possession of the court, then I would have a
- 17 real concern about any regulation that allows it to be
- 18 given over absent a court order. But I've got to look
- 19 into that. I don't know the answer --
- 20 COMMITTEE MEMBER LOUGH: In some -- there was
- 21 some language that had been submitted at one time. Oh, it
- 22 was probably San Diego's method, because in San Diego
- 23 our -- we worked mostly with the City Attorney's Office,
- 24 but normally everything went through them. Even though
- 25 you got a court order to release it. Well, what San Diego

- 1 is doing is just flat-out releasing it.
- 2 In San Bernardino what they did was that it
- 3 went -- these requests went to the D.A.'s office, who said
- 4 okay to split. We even had that just to -- on a side note
- 5 is we get court orders in San Diego to split drugs for
- 6 analysis by an independent lab and there's no requirement
- 7 to send it to a lab that has a DEA license. So the judges
- 8 don't always know. So we could be sending it to, you
- 9 know, other people and the court order says that.
- 10 So I think -- I don't remember -- maybe Clay
- 11 remembers -- probably not -- but there was some language
- 12 thing there that we wanted to specify how that kind of
- 13 took place. That's probably taken out, because of the
- 14 nature of this rewrite we probably weren't able to keep
- 15 anything in.
- 16 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- I recall that. But I think in this case,
- 18 existing current regulations prefer to the sample being
- 19 requested by the defendant. In the legal system I think
- 20 it's not -- it's reasonable that a request may be more
- 21 than somebody shouting from the sidewalk to the third
- 22 floor, "Give me my blood sample." So it could involve
- 23 some normal procedures. And a court order in some
- 24 jurisdictions may be the mechanism by which someone
- 25 requests that evidence. So I don't think that the current

- 1 language is really a problem.
- 2 CHAIRPERSON KIMSEY: Anything under the urine
- 3 collection, 1219.2?
- 4 I know there was some discussion or some interest
- 5 in, under "Breath collection," this continuous
- 6 observation. We have it now currently as "observation".
- 7 Do you remember what that discussion was, Patty?
- 8 COMMITTEE MEMBER LOUGH: Well, from my own
- 9 organization, there are some people that wanted to say
- 10 "continuous." And then the question is what does
- 11 "continuous" mean? Do you have to never take your eyes
- 12 off this person for 15 minutes, versus does continuous
- 13 mean they're in the back seat of your patrol car? And
- 14 those conversations go all around. So, you know, that
- 15 might be an agency problem.
- 16 With San Diego P.D. the officers are trained, "We
- 17 want you to write 15 minutes on your hand and we want you
- 18 to sit and watch this person for 15 minutes. We don't
- 19 want you to assume this means you can have someone else
- 20 watch him while you go get a coffee or something."
- 21 But it's -- you know, each lab kind of had their
- 22 own preference there. So we just said "under
- 23 observation." And the courts I think the first time this
- 24 comes up might establish a precedent on that.
- 25 CHAIRPERSON KIMSEY: And the difficulty with

1 "continuous" is because it was poorly defined before?

- 2 COMMITTEE MEMBER LOUGH: Well, yeah. What was
- 3 continuous?
- 4 CHAIRPERSON KIMSEY: Would it be helpful to
- 5 define "continuous"?
- 6 COMMITTEE MEMBER TANNEY: I think that, like
- 7 Patty says, that's a little micromanaging, and it's going
- 8 to be subject to cross-examination in the courtroom.
- 9 COMMITTEE MEMBER LOUGH: And that's sufficient
- 10 that's what we said and --
- 11 COMMITTEE MEMBER TANNEY: I think that's
- 12 sufficient.
- 13 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 14 I would disagree. I think if you read -- the
- 15 current question, "continuous" obviously is an issue for
- 16 the courts, and there's been a number of court cases. But
- 17 in each case the court indicates with specific statements
- 18 in their opinions that their purpose is to effectuate the
- 19 technical requirements of the agency's regulations, the
- 20 Department of Health Services regulations. So I think
- 21 it's -- I don't -- I think if you -- I think deleting
- 22 "continuous" is a pretty Draconian solution here. And if
- 23 you delete it, I don't see it's reasonable to expect that
- 24 a -- the courts are going to say, "Look, for the
- 25 scientific reasons associated with preventing certain

- 1 activities which could cause an elevated alcohol
- 2 concentration, we wish to instate 'continuous' and we'll
- 3 define it as follows:"
- 4 I don't think that's going to happen. And I
- 5 think the requirement for continuous observation is --
- 6 every -- virtually every state has something like that.
- 7 So I think this is the wrong solution.
- 8 And I would actually agree with the California
- 9 Association of Criminalists. They had some interesting --
- 10 their approach to that current conundrum that the courts
- 11 were dealing with was to define it more specifically. So
- 12 this is sort of a hundred eighty degrees from what -- I'm
- 13 encouraging Kenton to say something.
- 14 COMMITTEE MEMBER WONG: I agree with Clay.
- 15 Members of our association have thought about maintaining
- 16 the "continuousness" word. In general and in practical
- 17 terms, if you give officers an edge to cut corners, they
- 18 will and more. So I think we should maintain some
- 19 strictness in control of that.
- 20 COMMITTEE MEMBER LOUGH: I think some feedback I
- 21 have were things. If I was observing Laura and I was
- 22 maybe filling out my forms as I was observing her, but I'm
- 23 right here right next to her, you know, do I definitely
- 24 have to keep my eyes on her at all times? I mean if that
- 25 is the case, then it probably should be further defined.

- 1 Because otherwise people are going to sit and they're
- 2 going to be filling out their paperwork.
- 3 COMMITTEE MEMBER TANNEY: Actually they do now.
- 4 And I mean --
- 5 COMMITTEE MEMBER WONG: There is a court decision
- 6 with regard to that, that that was I believe approved and
- 7 that was considered kosher.
- 8 COMMITTEE MEMBER TANNEY: Right. So anything
- 9 that would attempt to make it impossible for officers to
- 10 do that type of thing would be a problem. Because, again,
- 11 the goal is to get them back out there on the street and
- 12 arresting more people who are violating the law, not have
- 13 them tied up watching people for 15 minutes with their
- 14 eyes on them and not being able to do anything else. So
- 15 that's my only concern.
- If the word "continuous observation," if that's
- 17 how it already read -- I mean I don't know what the
- 18 practical effect is of -- who's going to determine whether
- 19 or not that there was continuous observation until you get
- 20 to the courtroom anyway? Before you certify a result, are
- 21 you going to say -- and, again, this is breath collection,
- 22 so I have an issue with this anyway. But are you going to
- 23 say, "Well, we're not going to certify the results of your
- 24 test because you were filling out a laboratory test" -- I
- 25 mean "you were filling out your police report at the same

```
1 time this person was in the back of your patrol car"?
```

- 2 So what's the practical effect of -- this is
- 3 something that's going to be litigated in the courtroom
- 4 anyway. I'm assuming if it comes out into evidence that
- 5 somebody took their eyes off of somebody, it's not going
- 6 to result in the evidence not being admitted. Or as a
- 7 scientist, are you not going to be able to form an opinion
- 8 based on the results of the test at all just because the
- 9 officer was filling out a police report?
- 10 COMMITTEE MEMBER WONG: No.
- 11 CHAIRPERSON KIMSEY: Well, it seems that the
- 12 observation is for the purpose of them ensuring that the
- 13 subject must not have ingested alcoholic beverages or
- 14 other fluids, regurgitated, vomited, eaten, burped,
- 15 belched, or smoked.
- 16 COMMITTEE MEMBER TANNEY: And that's all
- 17 specified.
- 18 CHAIRPERSON KIMSEY: Right.
- 19 COMMITTEE MEMBER TANNEY: And so this is more --
- 20 even a little more specific than it was before.
- 21 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 22 You have language -- that's the current language.
- 23 COMMITTEE MEMBER TANNEY: They added burped and
- 24 belched.
- 25 CHAIRPERSON KIMSEY: At least that's what's

1 indicated. It's underlined: Proposed, adopted or amended

- 2 text.
- 3 COMMITTEE MEMBER WONG: Based on the court
- 4 decisions that we're aware of, I'm just saying that when
- 5 we train officers now, we tell them that, while the
- 6 "continuous" definition usually has to do with just
- 7 sitting there and staring at someone for 15 minutes, that
- 8 most people find that extremely intimidating; that they
- 9 can be within the presence of the individual and be
- 10 filling out paperwork and things like that. But at no
- 11 time should that ever allow them to leave the person's
- 12 presence; that if at any time they leave the person's
- 13 presence, even to just get up and say, "What was that,
- 14 Joe?" or if I -- that they have to re-begin -- restart
- 15 their 15-minute wait period. And if they have to be there
- 16 at the presence of the individual to be able to detect any
- 17 type of burping -- you know, belching, burping, anything
- 18 that might potentially cause interference with the test.
- 19 CHAIRPERSON KIMSEY: So you can delay this by
- 20 burping and belching --
- 21 COMMITTEE MEMBER TANNEY: See, and that's --
- 22 CHAIRPERSON KIMSEY: -- 14 minutes?
- 23 COMMITTEE MEMBER TANNEY: I see this as more of a
- 24 training issue than I do -- again to me this is regulating
- 25 the police officers out in the field, which I'm not sure

- 1 we should be doing in general.
- 2 I understand.
- 3 COMMITTEE MEMBER TANNEY: And I see this as more
- 4 of a training issue, that, yes, we're going to require
- 5 them to go through training to be certified, and the
- 6 training's going to include this. And then come to court,
- 7 you better be able to testify that you did these things.
- 8 Otherwise you're going to be compromising the evidence.
- 9 I don't see it as a --
- 10 COMMITTEE MEMBER WONG: -- regulatory change.
- 11 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- But if you eliminate the requirement for
- 13 continuous observation, I don't see any reason why it
- 14 would be included in training. If you delete the word
- 15 "continuous," in other words it's perfectly fine to
- 16 observe them for 5 minutes in the police car and wait 20
- 17 minutes, and 5 minutes at some other point, so...
- 18 COMMITTEE MEMBER TANNEY: I understand what
- 19 you're saying. I don't know that we regulate -- I don't
- 20 know that we have a regulation for every point that they
- 21 need to be trained on.
- 22 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- We have an existing regulation on this point.
- 24 I'm not talking about --
- 25 COMMITTEE MEMBER TANNEY: I'm not talking about

```
1 on this point. I'm saying you're not necessarily --
```

- 2 there's not a regulation here that says how the mouth
- 3 piece has to be placed in the mouth. There's not a
- 4 regulation on every thing that the officer has to be
- 5 trained to do in order to get a valid result. So I don't
- 6 know that that it's a regulation that's necessary as much
- 7 as it needs to be part of the training.
- 8 What's included in the training, I don't believe
- 9 is what is in the regulations necessarily.
- 10 COMMITTEE MEMBER WONG: I understand what you're
- 11 saying Laura, and I agree. I'm saying that. And I'm
- 12 saying I agree in that. Like when we train officers, we
- 13 say the 15-minute wait period has to be continuous, which
- 14 means you cannot sit there and watch them in your rearview
- 15 mirror while you're flying down the freeway to the jail at
- 16 65 miles an hour, because I'm going to come right behind
- 17 you and talk about divided attention and it's just going
- 18 to blow your credibility out of the water. So, you're
- 19 right, it is a training issue.
- 20 CHAIRPERSON KIMSEY: Has the presence of
- 21 "continuous" in the regulations posed a problem in courts?
- 22 COMMITTEE MEMBER LOUGH: Yeah, in some labs,
- 23 which is why, you know, I've been -- some labs say it's a
- 24 problem. Other labs say it's not a problem.
- 25 CHAIRPERSON KIMSEY: Item on page 23 talks about

- 1 duplicate samples -- two separate breath samples. And
- 2 there's some language about the units, .02 grams per 210
- 3 liters. That's obviously more of a technical term. And
- 4 this is --
- 5 COMMITTEE MEMBER TANNEY: It's the same as it was
- 6 before, only you just used the breath alcohol conversion
- 7 or the breath alcohol units, I should say.
- 8 COMMITTEE MEMBER LOUGH: But she says the volumes
- 9 will need to be provided.
- 10 COMMITTEE MEMBER TANNEY: You did. You wrote 210
- 11 liters.
- 12 COMMITTEE MEMBER LOUGH: No, but she's still --
- 13 or maybe she's just saying -- maybe that's just a comment.
- 14 CHAIRPERSON KIMSEY: Anything else on Article 5?
- 15 COMMITTEE MEMBER LOUGH: We left out all the
- 16 tissue collection information, which would be an autopsy.
- 17 Is it not in there now?
- 18 CHAIRPERSON KIMSEY: On page 24 we dropped
- 19 "immediately available" -- "immediately" from "available".
- 20 COMMITTEE MEMBER LOUGH: Before that, 1220, what
- 21 is now (a). No, she needs a strike license.
- 22 CHAIRPERSON KIMSEY: On page 25, 1220.1.3, "The
- 23 method shall be demonstrated to be free from interference
- 24 from anticoagulants and preservatives added to the
- 25 sample."

```
1 COMMITTEE MEMBER TANNEY: What page are you on?
```

- 2 CHAIRPERSON KIMSEY: Twenty-five, 1220.1.3: "The
- 3 method shall be demonstrated to be free from
- 4 interference..."
- 5 I guess we could come up with a definition for
- 6 "oxidizable substance" for No. 4 there just below.
- 7 COMMITTEE MEMBER SEDGWICK: I don't personally
- 8 know that it's really important to keep No. 4 in at all.
- 9 Because haven't you specified in standards of performance
- 10 for non-coroner samples that they have to identify by
- 11 qualitative method?
- 12 COMMITTEE MEMBER LOUGH: Does that sound like
- 13 something left over maybe from --
- 14 COMMITTEE MEMBER SEDGWICK: It was really
- 15 important in 1970 that this be in there, because most
- 16 laboratories were using oxidation methods. And in living
- 17 people non-alcohol oxidizables are quite uncommon, don't
- 18 react very well with it. But in dead people they're
- 19 all -- all bets are off. You can get anything in there.
- 20 At this point if we specify at any other point
- 21 that a qualitative test must identify ethanol, and we
- 22 think all laboratories are now using something that's more
- 23 specific, even the immunoassay tests are quite specific
- 24 for ethanol. Even if you have that, it should be
- 25 somewhere in there, that there is a qualitative test, and

1 we should treat it, living samples and postmortem samples

- 2 the same.
- 3 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 4 So it sounds like all bets aren't off.
- 5 This process is -- we said we are just doing
- 6 highlights. Some point in the future we're going to go
- 7 back.
- 8 So maybe we get to standard of performance. I
- 9 think we should -- I think the Committee should --
- 10 actually it would be this section. I think the Committee
- 11 should discuss the proposal. Proposals by the
- 12 Subcommittee has actually significantly increased the
- 13 specificity requirements of forensic alcohol methods.
- 14 There's actually three or four labs that still
- 15 use -- including a DOJ lab, still uses the Smith-Widmark
- 16 method. And it's, interestingly enough, not specific for
- 17 alcohol, but for ethyl alcohol.
- 18 Other alcohols and other volatile organic
- 19 solvents could produce a -- it would be volatile enough to
- 20 react with the dichromate and produce a measurable
- 21 response.
- 22 So the Committee is -- Subcommittee at least has
- 23 proposed changing that -- I think the effect of that would
- 24 be -- there would be several effects with that proposed
- 25 change. One would eliminate several labs who are

1 performing forensic alcohol analysis at least with that

- 2 method. I mean in some cases it's their only method.
- 3 I might add that as far as I know diffusion
- 4 oxidation methods have proven to be serviceable. And I
- 5 don't believe it's reported problems. Again, it's been
- 6 pointed out that all bets were on with regards to
- 7 antemortem samples. There shouldn't be a lot of
- 8 industrial solvents in a normal person's blood. So that
- 9 if they don't -- they don't produce, they don't -- the
- 10 diffusion oxidation method works just fine.
- I think the proposed change here also drives a
- 12 number of other changes. A suggestion that we -- because
- 13 we're going to require methods to be specific, we
- 14 eliminate the requirement that other alcohols might be
- 15 used for disinfecting or cleaning the skin. As program
- 16 pointed out I think there's problems with that approach.
- 17 The most typical agent used for non-alcohol
- 18 analysis is rubbing alcohol, isopropyl alcohol. But in
- 19 fact there are some rubbing alcohol mixtures that actually
- 20 contain some ethanol. So I think the Committee would want
- 21 to consider carefully, just in general, would consider
- 22 whether they want the phlebotomist person collecting the
- 23 sample, who in some cases is not very technically
- 24 sophisticated, to make a determination it's okay to use
- 25 this alcohol and not that alcohol.

1 It's a suggestion -- or the program suggested, it

- 2 would be wiser simply to, as the current regulations do,
- 3 to prevent the use of any alcohol to clean the site prior
- 4 to the venipuncture. And that kind of change and it
- 5 changes in -- or retaining the existing language with
- 6 regards to cleaning sample containers and maintaining
- 7 equipment, but permit those labs which are using the
- 8 diffusion oxidation method to continue to use it.
- 9 COMMITTEE MEMBER TANNEY: That was a concern I
- 10 had when I first read it. I didn't know what different
- 11 types of analyses were being -- or methods were being used
- 12 throughout the state. And I think we need to be sure that
- 13 labs are not using diffused oxidation methods, if I got
- 14 that right.
- 15 CHAIRPERSON KIMSEY: Antiquated methods?
- 16 COMMITTEE MEMBER TANNEY: Whatever methods does
- 17 not distinguish rubbing alcohol from ethanol or other
- 18 types of alcohol.
- 19 CHAIRPERSON KIMSEY: Actually in Cathy's notes
- 20 here on page 26 at the top, the gray and the red, she
- 21 makes a comment about requesting assistance from the
- 22 medical examiner on the committee to assist with
- 23 appropriate language to address the amendment of the
- 24 subsection.
- 25 THE REPORTER: I'm sorry. I'm having a real hard

- 1 time hearing.
- 2 CHAIRPERSON KIMSEY: Oh, I'm sorry. I was just
- 3 reading at the top here on page 26 the gray and red
- 4 language where Cathy is requesting input from the medical
- 5 examiner to appropriate language to address the
- 6 subsection. But then also she adds "the question of
- 7 necessity to retain the subsection in regulation is also
- 8 open to debate."
- 9 Let me go on to 1220.2, Standards of Procedure.
- 10 1220.3 is Quality Control Program.
- 11 This starts talking about the quality control
- 12 samples -- reference samples that we talked about a bit
- 13 earlier.
- 14 COMMITTEE MEMBER LOUGH: And that is an area that
- 15 different laboratories do not agree, 1220.3(a)(2), the
- 16 gray area.
- 17 COMMITTEE MEMBER SEDGWICK: The one thing that it
- 18 does change but it does not address is leaving out the
- 19 rate of analysis to create this quality control reference
- 20 sample. Conceivably somebody could do a run of 16 on one
- 21 day and 1 on each of the other four days, which doesn't
- 22 really address the problem. And it would meet that
- 23 criteria.
- 24 COMMITTEE MEMBER LOUGH: Right.
- 25 COMMITTEE MEMBER SEDGWICK: But I don't know

1 whether that is necessary, whether it's really important.

- 2 The idea is to spread things over four days. It would be
- 3 more -- I can't imagine a laboratory would do that, but it
- 4 might be a good idea if you're going to change the number
- 5 that they -- the number they have to do. But how many
- 6 they're allowed to do in a day, that it would be
- 7 reasonable to change, they'd be done at least equal
- 8 amounts.
- 9 I don't know what the other Committee members
- 10 think. From a practical standpoint, it probably doesn't
- 11 make much difference.
- 12 CHAIRPERSON KIMSEY: Is there some language that
- 13 would clarify this more or is this --
- 14 COMMITTEE MEMBER LOUGH: I've kind of thrown in
- 15 with the latest, was from CACLD based on everybody's
- 16 disagreement, in hoping the other scientific people would
- 17 go ahead and put their input in as well.
- 18 CHAIRPERSON KIMSEY: Anything else on 1220.3?
- 19 COMMITTEE MEMBER TANNEY: I have a comment. And
- 20 this shows up somewhere else also. But when you say until
- 21 the error has been corrected, no blood, urine or tissue
- 22 samples shall be analyzed, period --
- 23 CHAIRPERSON KIMSEY: And where is that located?
- 24 COMMITTEE MEMBER TANNEY: Subdivision 6. It's on
- 25 my page 29. It's under the Quality Control Program, the

- 1 second page of that, at the bottom.
- 2 And there's somewhere else in here I think
- 3 relating to breath testing also, where there's an error
- 4 with a machine. No blood, urine or tissue sample -- or in
- 5 that case no breath sample should be analyzed. But it
- 6 doesn't specify using that machine. So at least in the
- 7 case of the breath test, I'm assuming that you can use the
- 8 other breast test machines, just not the one that's
- 9 defective. And that's the problem I have here, is if
- 10 you're -- and I don't understand all of the science here.
- 11 But if you're using a particular standard or you're using
- 12 a particular machine, and you have a problem with that
- 13 machine or that standard, then you don't want to say no
- 14 blood, urine or tissue sample shall be analyzed, period.
- 15 It's either using that machine or using that standard,
- 16 right?
- 17 CHAIRPERSON KIMSEY: Yeah, that's --
- 18 COMMITTEE MEMBER TANNEY: You can still -- and I
- 19 don't think that does go without saying, because it
- 20 doesn't ever say that.
- 21 CHAIRPERSON KIMSEY: No, no, I don't -- it really
- 22 doesn't go without saying. It's just it's sort of -- it's
- 23 good that you point it out. I think in the laboratory the
- 24 assumption would be what you're saying, what we're talking
- 25 about. But maybe it does need to be clearly delineated.

1 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:

- 2 You know, the current regulations refer to the
- 3 method shall be considered in error. And the method is
- 4 designed as the steps -- at least the written method
- 5 description's defined as including the number of
- 6 components including the instrument used.
- 7 So under the old language -- I don't recall any
- 8 problem over this -- on the old language I think
- 9 considering the method's in error would be -- in Orange
- 10 County case would have three GC methods. They would only
- 11 need to consider that the one method that produced errant
- 12 results was in error and the others were okay.
- 13 COMMITTEE MEMBER TANNEY: Okay. So it may be
- 14 based on my lack of understanding as how the term
- 15 method --
- 16 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 17 Well, in this case we've made them more general
- 18 and we -- the Subcommittee suggested we change that to the
- 19 forensic alcohol analysis shall be considered in error.
- 20 So maybe that actually contributes to the problem.
- 21 COMMITTEE MEMBER TANNEY: Okay.
- 22 COMMITTEE MEMBER LOUGH: Well, because method --
- 23 you use the term interchanged with the instrument -- the
- 24 particular instrument method and instrument, when in fact
- 25 someone else might look at "method" as gas chromatography

- 1 rather than gas chromatograph No. 2.
- 2 COMMITTEE MEMBER TANNEY: Right. And I think
- 3 that's how I was thinking of method, a more general --
- 4 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 5 But I don't believe that forensic alcohol
- 6 analysis narrows that focus, the scope. Switching from
- 7 "method" to "forensic alcohol analysis," I don't think it
- 8 makes that better.
- 9 COMMITTEE MEMBER SEDGWICK: Actually what number
- 10 6 is really saying and probably should say is until such
- 11 time as the errors have been corrected, analyses using
- 12 that particular quality control reference sample are
- 13 considered invalid and additional analyses using that
- 14 particular reference sample will not be performed.
- 15 COMMITTEE MEMBER TANNEY: Right. That's what I'm
- 16 looking for.
- 17 COMMITTEE MEMBER SEDGWICK: It just doesn't say
- 18 it.
- 19 COMMITTEE MEMBER TANNEY: Right.
- 20 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 21 Actually I would disagree with that. You're
- 22 suggesting that the focus there should be on the sample.
- 23 The assumption is the samples are prepared, and they're
- 24 standardized -- or the concentrations are determined over
- 25 a period of time such that you've got a good value and

1 they're -- at least under the Department's guidelines they

- 2 are -- their usage life is such and the storage is such
- 3 that the known concentration of the quality control
- 4 reference material is set and shouldn't be in doubt.
- 5 You've suggested that the problem may lie with
- 6 the sample. It's more likely the problem lies with some
- 7 other aspect of the method other than the sample.
- 8 COMMITTEE MEMBER SEDGWICK: Actually that's
- 9 correct.
- 10 COMMITTEE MEMBER TANNEY: Or it could be the --
- 11 COMMITTEE MEMBER SEDGWICK: It could be anything
- 12 else. And the QC, the quality control reference sample,
- 13 is just pointing out something's wrong. And until such
- 14 time as the error has been corrected, that particular QC
- 15 and whatever instrument it's on should not be used.
- 16 COMMITTEE MEMBER TANNEY: I'm thinking
- 17 instrument.
- 18 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 19 You know, again, if the lab has -- Orange
- 20 County's got -- it's three instruments. If they have one
- 21 QC for all three instruments, if you were to suggest you
- 22 could no longer use that QC until you figured out what the
- 23 problem was, I know you guys are quick and it would be
- 24 like that, but you would then shut down all three
- 25 instruments.

1 COMMITTEE MEMBER SEDGWICK: Each instrument has

- 2 its own quality control references sample --
- 3 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 4 All right.
- 5 COMMITTEE MEMBER SEDGWICK: -- just to analyze on
- 6 that instrument.
- 7 COMMITTEE MEMBER LOUGH: That was not true in all
- 8 labs.
- 9 COMMITTEE MEMBER SEDGWICK: Correct.
- 10 COMMITTEE MEMBER LOUGH: There may be one bottle.
- 11 COMMITTEE MEMBER SEDGWICK: Well, there actually
- 12 is one bottle in Orange County. It's just that --
- 13 COMMITTEE MEMBER LOUGH: It's just yours is in --
- 14 COMMITTEE MEMBER SEDGWICK: There's actually one
- 15 sample made up. And using the procedure specified in the
- 16 regulation, 20 samples analyzed over five different days,
- 17 that's done for each individual instrument using the same
- 18 sample. And the results aren't always exactly the same.
- 19 They're very close. But what it does is it provides one
- 20 separate number --
- 21 COMMITTEE MEMBER LOUGH: Oh, I see.
- 22 COMMITTEE MEMBER SEDGWICK: -- a target value for
- 23 each instrument. That might be a function of the
- 24 instrument.
- 25 COMMITTEE MEMBER LOUGH: And that is not done

- 1 everywhere?
- 2 COMMITTEE MEMBER SEDGWICK: That's correct.
- 3 COMMITTEE MEMBER LOUGH: Yes.
- 4 COMMITTEE MEMBER SEDGWICK: So the bottom line is
- 5 that when in a quality control reference sample is out of
- 6 specifications, is unacceptable, you cannot use that
- 7 instrument with that QC sample until the error has been
- 8 determined and corrected.
- 9 COMMITTEE MEMBER TANNEY: That's an area of
- 10 concern we can work on.
- 11 CHAIRPERSON KIMSEY: Yeah. People can think
- 12 about some specific language changes that -- where we sit
- 13 down with Cathy about how this might be resolved.
- 14 1220.4, Expression of Blood, Urine, and Tissue
- 15 Alcohol Analysis Results.
- 16 COMMITTEE MEMBER TANNEY: With respect to
- 17 subdivision B, I know that this is the way that -- other
- 18 than the first phrase, this is the way that the current
- 19 regulations read. I understand that the science as far as
- 20 accuracy is to the second decimal place. But I can also
- 21 tell you that there's case law that allows us to get in
- 22 the third decimal place.
- 23 So, again, under the -- what we call the Truth in
- 24 Evidence Clause of the California Constitution, which lets
- 25 in any relevant evidence. And just because it comes in

1 doesn't mean it's not subject to being in dispute. But I

- 2 just wanted you to be aware of that. I don't think it
- 3 matters how this reads as to whether or not it's going to
- 4 be admissible or not.
- 5 CHAIRPERSON KIMSEY: And I guess the old G, now
- 6 the new F talks about tissue alcohol analysis. And that's
- 7 pretty much the standard weight amount of alcohol in a
- 8 unit, right?
- 9 COMMITTEE MEMBER SEDGWICK: Guess that's the
- 10 standard.
- 11 CHAIRPERSON KIMSEY: Okay. Anything else on
- 12 Article 6?
- Page 30, Article 7.
- 14 COMMITTEE MEMBER SEDGWICK: I have a comment from
- 15 one of the analysts in the laboratory. And I'm -- I think
- 16 he's put a number down incorrectly here. It looks like
- 17 under 1221.1(b)(2), he says that this particular section's
- 18 been essential for preventing attorneys from asserting
- 19 that the requirements for blood alcohol analysis in
- 20 section 1220 apply to breath testing, which is incorrect.
- 21 Some similar statement he thinks should be
- 22 included to assure that this is clear in revised
- 23 regulations, especially if the requirements of 1219.3 are
- 24 going to stay there rather than be moved here.
- 25 COMMITTEE MEMBER TANNEY: Can you say that again.

1 COMMITTEE MEMBER SEDGWICK: It sounds like he is

- 2 suggesting that this No. 2 be put back in somewhere. In
- 3 other words to specify that the 1220.4, which, if I'm not
- 4 mistaken, breath. That's what it sounds like. But --
- 5 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- I initially had some concerns. I think you might
- 7 want to look at page 24. And there has been another
- 8 change under Article 6. It used to read Methods of
- 9 Forensic Alcohol Analysis, which now could be -- could
- 10 include breath. But it's been amended to say Methods of
- 11 Forensic Alcohol Analysis for Blood, Urine and Tissue. So
- 12 one might reasonably then conclude that all of Article 6,
- 13 especially since you've now broken out the reporting
- 14 results, all of Article 6 applies only to the analysis of
- 15 blood, urine and tissue, which used to be called forensic
- 16 alcohol analysis.
- 17 In Article 7, the Requirements for Breath Alcohol
- 18 Analysis, that distinction is sufficient such that you
- 19 wouldn't -- I had some concerns issued too -- you wouldn't
- 20 need a statement that says that the requirements of
- 21 Article 6 don't apply here since Article 6 is now titled
- 22 to fairly clearly indicate that they only refer to the
- 23 analysis of blood, urine and tissue.
- 24 COMMITTEE MEMBER SEDGWICK: Actually since we are
- 25 specifying and adding that in blood, urine, tissue alcohol

1 analysis results, that to my mind clarifies his concern,

- 2 because it's specified in --
- 3 COMMITTEE MEMBER TANNEY: I think that's what
- 4 Clay is saying, right, since we removed it and put under
- 5 Article 7.
- 6 COMMITTEE MEMBER SEDGWICK: Okay.
- 7 CHAIRPERSON KIMSEY: Well, Dennis informed me
- 8 that the gentleman has been able to call in.
- 9 Do we have someone on the line?
- 10 Maybe he gave up on us. I don't know.
- 11 Hi. This is Paul Kimsey in Richmond. Do we have
- 12 someone on the line?
- 13 We hear a faint noise. Can we increase the
- 14 volume?
- 15 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- I heard him say DHS is okay. I heard him.
- 17 CHAIRPERSON KIMSEY: I wonder why we're having
- 18 such difficulty.
- 19 COMMITTEE MEMBER TANNEY: I think maybe he's not
- 20 talking to us right now.
- 21 CHAIRPERSON KIMSEY: Hello. This is Paul Kimsey
- 22 in Richmond. Do we have someone on the line?
- 23 MR. DUNSTAN: This is Roger Dunstan. Who were
- 24 you asking for?
- 25 CHAIRPERSON KIMSEY: This is Paul Kimsey.

1 Were you going to be calling in to the Forensic

- 2 Alcohol Review Committee?
- 3 MR. DUNSTAN: Yeah, I did.
- 4 CHAIRPERSON KIMSEY: Great.
- 5 And could you sort of identify yourself and give
- 6 us your background and the information you want to
- 7 present.
- 8 MR. DUNSTAN: Certainly. My name Roger Dunstan.
- 9 I'm a principal from the Senate Health Committee. And
- 10 Senate Health Committee is just the committee I quess
- 11 where most of the thrust of version of 1623 was worked
- 12 out. Although certainly the bills after that. And really
- 13 I'm here to the extent that is necessary for you all as
- 14 the resource. I'm just trying to provide any help or
- 15 explanation that you may need. I mean the bill's fairly
- 16 straightforward. But if there are any questions that you
- 17 have, I'd be happy to answer them.
- 18 CHAIRPERSON KIMSEY: Great. Well, thank you very
- 19 much for calling in. We have you on a teleconference here
- 20 in an auditorium. We have the full Committee that was
- 21 Mandated by 1623 -- well, actually it's not the full
- 22 Committee. But we have those that could participate
- 23 today. And it's also being recorded both by a
- 24 stenographer and audio recording.
- 25 And, again, thank you very much for calling in.

1 We had some discussions this morning about the legislation

- 2 and the intent. One question that we had was the -- sort
- 3 of the role of the Department seems to be fairly clearly
- 4 left in the statute with regards to enforcement of the
- 5 regulations. That was I think 100725.
- 6 MR. DUNSTAN: 100725. Let me take a look at
- 7 that.
- 8 Are you still there?
- 9 CHAIRPERSON KIMSEY: Yes, we're here.
- 10 MR. DUNSTAN: I'm sorry it was still recording.
- 11 CHAIRPERSON KIMSEY: Yeah. No, we were concerned
- 12 too.
- 13 MR. DUNSTAN: Yes, honestly I think I have --
- 14 and, again, I'm going back to what my recollection was.
- 15 CHAIRPERSON KIMSEY: Excuse me, sir. Our
- 16 stenographer was wondering if you could talk a little
- 17 louder.
- 18 MR. DUNSTAN: Yes, yes, I will certainly try and
- 19 do that.
- 20 Would you do me a favor and repeat your question
- 21 or what you thought the understanding was, when you said
- 22 just before we had the --
- 23 CHAIRPERSON KIMSEY: Just that It seems fairly
- 24 clear in the statute about the Department's role in 100725
- 25 that the Department was responsible for enforcing these

- 1 regulations.
- 2 MR. DUNSTAN: Well, I'm going to look that up.
- 3 Because quite obviously I think it was the Legislature
- 4 stopped doing what they did is the relevant section is to
- 5 put -- the Department's putting more in line with areas of
- 6 public and environmental health as they're promulgating
- 7 the regulations. But the actual implementation is left to
- 8 the local agencies. You know, with the revocation of a
- 9 license authority, putting the burden on the lab to follow
- 10 certain standards. I see that this is still code. But
- 11 I'm surprised that it would be like -- look surprised
- 12 that -- surprised it would even be a priority of the
- 13 Department. And then that perhaps my own personal
- 14 reading. But I'm just surprised by that.
- 15 CHAIRPERSON KIMSEY: Yeah. No, that's fine. I
- 16 think there was some feeling that basically the intent of
- 17 legislation was not to have the Department that involved
- 18 with the enforcement. But that from the Department's
- 19 perspective it's fairly clear that we do have
- 20 responsibility about enforcement of the Title 17
- 21 regulations. And obviously sometimes we don't have really
- 22 discretion on, you know, what we want to be enforcing or
- 23 not.
- 24 By the way, I'm Paul Kimsey. I'm the
- 25 Department's representative. We do have other folks here

- 1 that can also speak to the issue.
- 2 MR. DUNSTAN: Okay, okay. Yeah, I don't know
- 3 what else to add to that in terms of -- yeah, it is clear
- 4 you have responsibility. I just wondered as a practical
- 5 matter, you know, given the intent of the -- and framing
- 6 of the law that is to reduce significantly the
- 7 Department's authority, I'm just wondering what you would
- 8 do to enforce the regulations.
- 9 CHAIRPERSON KIMSEY: Well, it's quite clear that
- 10 legislation did remove the licensing function and the
- 11 on-site function and the committee itself. I mean the
- 12 Department is one entity here. But the Department itself
- 13 is also figuring out -- trying to figure out how would we
- 14 enforce these regulations, seeing as we don't -- we're not
- 15 licensing, we're not inspecting.
- 16 MR. DUNSTAN: Yeah. I mean it seems to me that
- 17 for some reason something came to the Department's
- 18 attention they would clearly have the authority to deal
- 19 with it. And that made some sense to have left that in
- 20 because of that possible circumstance.
- 21 But I think -- if I get what you're saying
- 22 correctly, I think what I'm saying is that it's clear that
- 23 the Department's -- what they would have done with this
- 24 section, you know, four years ago, let's say, is radically
- 25 different than they would do with this section today.

```
1 CHAIRPERSON KIMSEY: I'm not sure that's
```

- 2 reflected in the language, but -- I mean I appreciate what
- 3 you're saying.
- 4 Are there comments from the Committee.
- 5 COMMITTEE MEMBER TANNEY: This is Laura Tanney
- 6 from the San Diego District Attorney's Office.
- 7 I'm just wondering then who you envision would
- 8 enforce regulations? Regulations are generally enforced
- 9 by some regulatory body or administrative body. And if
- 10 the intent was not to have the 100725 there, although it
- 11 does exist and we're compelled to follow that now since
- 12 it's still on the books, but if the intent was not to have
- 13 that there, who did you envision would enforce the
- 14 regulations?
- 15 MR. DUNSTAN: Well -- and I don't want to say
- 16 that the intent was to remove that section, because that
- 17 would be -- for me to be comfortable saying the intent,
- 18 there would have to have been, you know, some legislative
- 19 action or discussion on that. And there was none to my
- 20 recollection.
- 21 I think that the Legislature was moved by the
- 22 argument that DHS's overview or oversight and purview
- 23 needed to be reduced, that this was just not a priority
- 24 activity. I don't know that they actually, you know, came
- 25 up with the conclusion of, okay, who should enforce the

1 regulations and how accurately they should enforce it. I

- 2 think their answer to that question is probably just
- 3 spoken to by what they did do, i.e., severely cut back the
- 4 DHS's role.
- 5 Does that make sense what I'm saying?
- 6 COMMITTEE MEMBER TANNEY: Right. I guess that
- 7 leaves us in a difficult position of having the Department
- 8 have the authority, but not the tools to do it.
- 9 MR. DUNSTAN: Yes. I hear what you're saying.
- 10 CHAIRPERSON KIMSEY: And unfortunately -- excuse
- 11 me. I'm Sorry to interrupt, and this is certainly not an
- 12 opportune time. But we have to change one of our
- 13 technologies here. We have to -- we're audio recording
- 14 the proceedings and we need to change the CD. So we have
- 15 to take a break for about three minutes. But please stay
- 16 on the line.
- 17 MR. DUNSTAN: Sure.
- 18 (Thereupon a recess was taken.)
- 19 CHAIRPERSON KIMSEY: Okay. I've been given the
- 20 high sign. I think our CD has been changed out.
- 21 The stenographer had a question for the gentleman
- 22 on line. If you could spell your name please.
- MR. DUNSTAN: Sure. It's Roger, R-o-g-e-r,
- 24 Dunstan, D-u-n-s-t-a-n.
- 25 CHAIRPERSON KIMSEY: Thank you very much.

- 1 MR. DUNSTAN: Of course.
- 2 If I could add something. I appreciate some of
- 3 the ambiguity of that. And I suppose in the future if
- 4 something went wrong, there would be a tendency to look to
- 5 the Department who has the authority to enforce the
- 6 regulations.
- 7 On a practical matter, probably a little less
- 8 concerned about the ambiguity, as I think a question of
- 9 resources and priority. I think clearly the Legislature
- 10 and Governor have kind of said where they think the
- 11 priorities should be.
- 12 Also, I should add that we're certainly cognizant
- 13 of the accreditation, which is not a complete substitute
- 14 for regulatory authority, but still it is somewhat of a
- 15 substitute for that.
- 16 CHAIRPERSON KIMSEY: Also was it the intent of
- 17 legislation to regulate breath alcohol analysis? That was
- 18 a question we had this morning.
- 19 MR. DUNSTAN: Help me with the question a little
- 20 bit.
- 21 CHAIRPERSON KIMSEY: Well, I think --
- 22 MR. DUNSTAN: I mean I'm sure it's clear to you.
- 23 But I don't work on this regularly. I mean I'm just
- 24 looking at 100701, where it seems to me it relies on the
- 25 laboratories to self-regulate there. There's another

1 section that conflicts or it's somewhat ambiguous. If you

- 2 could draw it to my attention, that would help me.
- 3 CHAIRPERSON KIMSEY: I think, Laura, you had the
- 4 question this morning?
- 5 COMMITTEE MEMBER TANNEY: Well, my concern was a
- 6 little broader than that. And that is, that my
- 7 understanding is it's the intent to -- the intent of the
- 8 legislation was to leave basically the competency and
- 9 proficiency testing and oversight of laboratories up to
- 10 the laboratory associations or -- what -- do you call them
- 11 an association, Patty?
- 12 COMMITTEE MEMBER LOUGH: Well, it's just
- 13 basically the labs themselves. But a majority are
- 14 accredited through the organizations.
- 15 COMMITTEE MEMBER TANNEY: Okay. So through the
- 16 accreditation process and those organizations.
- 17 And you left in the legislation part about
- 18 Department shall enforce the regulations adopted by the
- 19 Department. And my concern is that if we're writing
- 20 regulations, and it sounds like there's really nobody to
- 21 enforce them, then why are we writing regulations rather
- 22 than recommendations? That's the first concern.
- 23 The second one is that it seems that the
- 24 laboratory -- that the intent in the regulations in Title
- 25 17 is to regulate laboratories and not law enforcement

1 agencies. And now that much breath testing is done out in

- 2 the field by law enforcement officers using breath alcohol
- 3 machines, is it your intent to regulate those law
- 4 enforcement officers? And I don't see any authority for
- 5 that.
- 6 And so by drafting regulations that regulate
- 7 breath alcohol analysis, are you thereby trying to
- 8 regulate law enforcement officers which you have no
- 9 authority to regulate? I guess that's it.
- 10 MR. DUNSTAN: Okay. That's helpful.
- 11 And certainly I look back at the analyses, my
- 12 recollection of the discussion that occurred on this
- 13 bill -- the multiple discussions that occurred on this
- 14 bill. There was no discussion of that issue. In other
- 15 words there was not -- the Legislature did not have an
- 16 intent to try and regulate officers in the field. I don't
- 17 even remember that question coming up, quite honestly.
- 18 Others who may have been involved in those
- 19 discussions may -- they may have a different recollection,
- 20 but that's certainly -- I don't have one.
- 21 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 22 If I could add to that question. This is Clay
- 23 Larson. I'm with the Department of Health Services.
- 24 There was an existing Section 100715, the
- 25 regulations that says the testing of breath samples by law

- 1 enforcement agencies for the purpose of determining the
- 2 concentration of ethyl alcohol in the blood of persons
- 3 involved in traffic accidents or traffic violations shall
- 4 be performed in accordance with regulations adopted by the
- 5 Department.
- I think there was a previous section that says
- 7 that the Department can dictate how breath alcohol
- 8 analysis is performed.
- 9 That section and another section which gave the
- 10 Department similar authority to regulate laboratories got
- 11 combined into a new section that refers to laboratories
- 12 engaged -- the word "engaged", it's a new word that
- 13 probably wouldn't pass muster for our OAL requirements --
- 14 but engage in the performance of testing -- and then it
- 15 lists the different kinds of samples. And it includes the
- 16 testing of breath samples by law enforcement.
- 17 So the question is: In striking 100715, which
- 18 gave the Department specific authority to regulate breath
- 19 testing done by law enforcement, and replacing it with a
- 20 requirement referring to laboratories being engaged, was
- 21 the intent to reduce the regulation of breath alcohol
- 22 analysis?
- 23 MR. DUNSTAN: I think my previous answer -- I'm
- 24 not trying to be difficult, but I think I don't have it in
- 25 me -- to my previous answer. I don't think -- and let me

- 1 add a concept of this. Everything, you know -- we were
- 2 one committee, although certainly a committee where a lot
- 3 of the amendments occurred. There certainly were other
- 4 people involved in the bill and the legislative process.
- 5 So I don't want to take, you know, credit or -- to be the
- 6 source of all information on it certainly. I really can't
- 7 answer that question.
- 8 If I may add, I think what you're pointing to and
- 9 others, if there's -- for bill, well, I'm sure the
- 10 Legislature would entertain it. The Department I think
- 11 has raised some good issues, a couple years after the
- 12 fact, nevertheless good issues, so I think there's maybe
- 13 something that needs to be done.
- 14 CHAIRPERSON KIMSEY: One of the other topics that
- 15 came up this morning as we were looking at the issue of
- 16 the Department's responsibility for enforcement -- and
- 17 it's quite clear that the legislation removed the
- 18 licensing function and the on-site inspection function --
- 19 enforcement generally leads to some sort of regulatory
- 20 responsibility to remove something or, you know -- and we
- 21 weren't sure, you know, if you're not licensed, then what
- 22 do you have invested that an enforcement action could be
- 23 taken against.
- 24 So that if there's any clarification you might be
- 25 able to verify there.

- 1 The other issue was the Department's not
- 2 licensing, which is quite clear we're not, we will not
- 3 know who's doing the work in the state. So there was some
- 4 discussion about registering laboratories. But the more
- 5 we talked about that, the more we I think collectively
- 6 felt that it sounds like licensing again. But at some
- 7 point we did think registration so at least we know who
- 8 the universe of organizations and companies doing this
- 9 work is, just so that they can be informed, if nothing
- 10 else, of the work of this Committee, did seem to be a
- 11 worthwhile area to consider.
- 12 MR. DUNSTAN: I think there is ample precedence
- 13 for doing something like that without venturing into the
- 14 licensing issue, you know, some sort of notification of:
- 15 I'm engaged in this practice, so Department of Health
- 16 Services, you know, please send me what you think is
- 17 appropriate.
- 18 CHAIRPERSON KIMSEY: Okay. That's helpful.
- 19 Other questions for Roger that came up this
- 20 morning or...
- 21 I don't hear other -- I don't see any other
- 22 questions.
- MR. DUNSTAN: Okay. Well, wish I could have
- 24 answered more of your questions. You certainly are
- 25 correct, there are some dilemmas there.

1 CHAIRPERSON KIMSEY: That's fine. And we greatly

- 2 appreciate your calling in. And we may contact you in the
- 3 future.
- 4 MR. DUNSTAN: Oh, it was my pleasure, and do not
- 5 hesitate.
- 6 CHAIRPERSON KIMSEY: Thank you.
- 7 MR. DUNSTAN: Okay. Bye-bye.
- 8 CHAIRPERSON KIMSEY: Okay. Do we have anyone
- 9 else on the line?
- 10 Okay. Well, that was -- I think that was
- 11 helpful. Maybe we ought to sort of take up -- sort of
- 12 reopen that topic a little bit. We've got about a half
- 13 hour left here.
- 14 Do we want to -- well, how do we want -- do we
- 15 want to continue the discussion we had this morning based
- 16 on the idea of possibly registering or have some sort of
- 17 notification to the Department that an entity is doing
- 18 this type of work in the state? That's something
- 19 obviously at our future meetings when we -- when Cathy or
- 20 someone like herself is present to help us with the
- 21 language, but that's something that we could certainly
- 22 direct her to work on prior to our next meeting.
- 23 That certainly doesn't deal with the enforcement
- 24 issues so much, but at least the Department would know
- 25 who's currently engaged in those practices in the state.

1 Any more feelings based on Roger's comments about

- 2 the enforcement issue?
- 3 COMMITTEE MEMBER LYLE: Yeah, he seemed to think
- 4 that it wasn't a big deal to not have a licensing ability,
- 5 but to be able to enforce. And it sounded like it was --
- 6 like their intention was, not really haphazard, but just
- 7 sort of by happenstance, if you got notified somehow, then
- 8 you could wag your finger.
- 9 COMMITTEE MEMBER TANNEY: It seems like it's
- 10 giving you the authority to bark but not really bite.
- 11 CHAIRPERSON KIMSEY: Right, which is an
- 12 interesting -- and I appreciate the analogy. And
- 13 obviously in all of our jobs we have workloads, and it
- 14 would appear sometimes that we're enforcing things in
- 15 certain areas more than others. I don't know that that's
- 16 something we can put in regulation.
- 17 COMMITTEE MEMBER TANNEY: Well, and I think his
- 18 point that ASCLD or whatever organization is going to
- 19 provide the -- really the ultimate enforcements in terms
- 20 of being able to withdraw the accreditation and not, and
- 21 self-enforce, I mean that's kind of what they wanted to do
- 22 in the first place, it sounds like. And that's why I'm
- 23 not really sure whether these regulations in reality
- 24 become recommendations or guidelines, like you said at the
- 25 beginning, internal guidelines for them to use when you

- 1 don't have any ability to enforce them or mechanism for
- 2 enforcement. Although authorities, but no mechanism, it
- 3 sounds to me like, you know, you're saying this is the way
- 4 it will be, we can't do anything about it. If the case
- 5 goes to court, then maybe the court can do something about
- 6 it. Or the defense attorney when he's cross-examining
- 7 somebody, and then it's ultimately up to the lab to -- lab
- 8 organization to determine whether they're going to give
- 9 you accreditation.
- 10 I don't know -- I still think the registration is
- 11 something that should be looked into. I think you
- 12 should -- since you do have the responsibility, you should
- 13 at least have some mechanism of knowing what's out there
- 14 so you can, as Bruce said, wag your finger when you need
- 15 to.
- 16 (Laughter.)
- 17 CHAIRPERSON KIMSEY: Maybe since we haven't had
- 18 one yet, maybe we ought to take a vote on the idea the
- 19 Department should draft language about registration.
- 20 COMMITTEE MEMBER TANNEY: Well, I don't think --
- 21 I think that we should look into whether that's feasible
- 22 before we take a formal vote on it. I think we should
- 23 consult with Cathy or have her look at it. And --
- 24 CHAIRPERSON KIMSEY: Maybe prepare some draft
- 25 language or something?

```
1 COMMITTEE MEMBER TANNEY: Sure.
```

- 2 COMMITTEE MEMBER LYLE: Yeah, the only options
- 3 that I see are some cleanup legislation. I mean that's
- 4 one. And then, number two, is to just sort of minimize
- 5 the role and give you the barking ability. And then the
- 6 third option, just off the top of my head, is maybe in
- 7 conjunction with a licensing body that tells you, "Could
- 8 you bark at these people because they're out of
- 9 compliance," and then you bark, and then you tell them,
- 10 "They're going to take away your license."
- 11 The accreditation?
- 12 CHAIRPERSON KIMSEY: Yeah, the accreditation.
- 13 COMMITTEE MEMBER LYLE: Yeah, or accreditation.
- 14 COMMITTEE MEMBER LOUGH: I think that another
- 15 thing to keep in mind is the majority of labs performing
- 16 this work for law enforcement, because that's who this
- 17 applies to, are all going to be, for the most part, public
- 18 laboratories that are going to be easy to find. It does
- 19 not apply to anyone else who's hung a shingle out and
- 20 says, "I'm doing this." You know, so someone else who
- 21 could be doing independent work, not for the law
- 22 enforcement agency, none of these regulations even apply.
- 23 So we're talking like it's going to be all over the place
- 24 when we do this. And yet, you know, we very easily will
- 25 only find the laboratories doing this work.

- 1 COMMITTEE MEMBER SEDGWICK: And it also applies
- 2 to private laboratories under contract to public agencies.
- 3 COMMITTEE MEMBER LOUGH: Right, doing law
- 4 enforcement work.
- 5 COMMITTEE MEMBER SEDGWICK: Doing prosecution
- 6 work.
- 7 CHAIRPERSON KIMSEY: On both sides of the aisle?
- 8 In other words --
- 9 COMMITTEE MEMBER LOUGH: No, for the prosecution.
- 10 CHAIRPERSON KIMSEY: Just for the prosecution?
- 11 COMMITTEE MEMBER LOUGH: Just for law
- 12 enforcement. The private laboratories doing defense work
- 13 do not have to comply with any of these regulations,
- 14 currently or with the changing regulations.
- 15 CHAIRPERSON KIMSEY: And I think between now and
- 16 our next meeting I think -- some of this I think we need
- 17 to put in regulation. Obviously if we decide to go down
- 18 the road of registration, that's fine. I think the
- 19 Department would appreciate some guidance on the
- 20 enforcement aspects because, barring some clarification,
- 21 whether, you know, finger pointing or wagging or barking
- 22 or whatever, then it looks like that's a fairly direct
- 23 responsibility. And some regulatory language that helps
- 24 clarify that for the Department, I think, would certainly
- 25 be helpful.

1 COMMITTEE MEMBER LOUGH: You know, on one hand I

- 2 thought -- you know, one thing that was an advantage was
- 3 that you would know who to send advisories out too. But
- 4 at the same time you do have representatives with anyone
- 5 that should be concerned in those areas by the members of
- 6 this panel, you know, should some issue come up. You
- 7 know, those were carefully selected from the different
- 8 disciplines to get that information out. So I'm not
- 9 sure -- I'm not sure it's necessary.
- 10 CHAIRPERSON KIMSEY: So the communication would
- 11 then be through this representation on this Committee?
- 12 COMMITTEE MEMBER LOUGH: Well, such as
- 13 prosecuting attorneys would be CDAA if something -- if the
- 14 Department were to find out that some lab was doing
- 15 something really wrong and didn't seem to be according to
- 16 this, they would contact everyone on here. So the D.A. --
- 17 CDAA would get the information on it. And if it was in
- 18 San Diego, you would say, "Oh, it's our lab in San Diego."
- 19 Each of these organizations that we represent
- 20 that are on here are common organizations that most people
- 21 belong to that do that kind of work. And they would know
- 22 other people in turn and similar organizations that could
- 23 get that information spread out.
- 24 CHAIRPERSON KIMSEY: Okay. Other comments, ideas
- 25 based on our conversation with Roger?

```
1 Why don't we spend our last minute time here
```

- 2 trying to get a good schedule for our future meetings.
- 3 I think it would be important to have, you know,
- 4 Cathy Ruebusch or someone from that office participating
- 5 with us. And I'll work to ensure that.
- 6 I think -- we've had some informal discussions
- 7 about trying to meet more frequently and maybe do that by
- 8 videoconference between northern and southern California.
- 9 I'll certainly try and look into a site in San Diego that
- 10 could be a conference being with either Richmond here or
- 11 Sacramento. This is sort of the end of March here.
- 12 What's the feeling of the group of both on when
- 13 we would meet next and then also the frequency?
- 14 Two months, every month?
- 15 COMMITTEE MEMBER TANNEY: I think we need at
- 16 least for me -- between this meeting and the next meeting
- 17 I think -- I would think with the ten-day requirement of
- 18 getting everything on the agenda, time for people to go
- 19 through this, submit proposed language that addresses some
- 20 of these concerns and then give us time to review it, I
- 21 think we're looking at six weeks -- six to eight weeks at
- 22 least for the next meeting. I think there's some
- 23 significant concerns that have to be worked on before the
- 24 next meeting, including with Cathy, maybe working on some
- 25 of the registration questions. I don't know what other

- 1 people feel about that.
- 2 COMMITTEE MEMBER LYLE: Yeah, I was thinking two
- 3 months would be about right between meetings.
- 4 CHAIRPERSON KIMSEY: It's helpful, and maybe for
- 5 all of us, that if we sort of decide that we're going to
- 6 meet every two months, that we sort of pick a day of the
- 7 week that's good and general time frames. That way I know
- 8 it helps me get my calendar. I can put a hold on it and I
- 9 don't get -- well, it makes it easier.
- 10 This is a Monday, which normally is not a good
- 11 day. But what's -- Tuesdays are bad days of the week for
- 12 me generally. I'm in Sacramento with meetings all day.
- Wednesdays, Thursdays?
- 14 COMMITTEE MEMBER LYLE: Thursdays are better for
- 15 me.
- 16 COMMITTEE MEMBER SEDGWICK: Thursdays are better
- 17 for me.
- 18 CHAIRPERSON KIMSEY: Thursdays are okay?
- 19 COMMITTEE MEMBER WONG: Doesn't matter.
- 20 CHAIRPERSON KIMSEY: So Thursdays. Okay.
- 21 And also we might want to think about the
- 22 duration. I mean how many hours do we think is a good
- 23 amount of time to dedicate to this in a day? Three hours?
- 24 COMMITTEE MEMBER TANNEY: It depends on, again,
- 25 the traveling. It's a very long day for people coming up

- 1 from Orange County or San Diego to fly up here in the
- 2 morning. I know for me, I won't get back to my home till
- 3 after 8 o'clock tonight. So that's going to 3 o'clock
- 4 this afternoon.
- 5 So I'm fine with going to 3. But I wouldn't want
- 6 to go any later if we're traveling up here.
- 7 CHAIRPERSON KIMSEY: If the videoconferencing is
- 8 successful?
- 9 COMMITTEE MEMBER TANNEY: Then I could go till 5.
- 10 COMMITTEE MEMBER LYLE: Yeah.
- 11 CHAIRPERSON KIMSEY: Okay. We could still go
- 12 with a full day -- I mean technically a full day?
- 13 And so if people have their calendars, what is
- 14 the --
- 15 COMMITTEE MEMBER LOUGH: Tentatively --
- 16 CHAIRPERSON KIMSEY: -- the last Thursday in May,
- 17 what is that?
- 18 COMMITTEE MEMBER LOUGH: Twenty-fifth. Last
- 19 Thursday in May is the 25th.
- 20 CHAIRPERSON KIMSEY: Is the 25th. Okay.
- 21 So tentatively May 25th. And again maybe go from
- 22 10 to 3.
- Then again in July? What's sort of the last
- 24 Thursday in July?
- 25 COMMITTEE MEMBER LOUGH: Twenty-seventh.

```
1 CHAIRPERSON KIMSEY: Twenty-seventh.
```

- Why don't we go ahead and look at the last
- 3 Thursday of September just to --
- 4 COMMITTEE MEMBER LOUGH: Twenty-eighth.
- 5 CHAIRPERSON KIMSEY: Twenty-eighth.
- 6 Other things that we think would help us with our
- 7 work, besides having Cathy present?
- 8 I have not asked for a legal -- written legal
- 9 interpretation of the bill. I don't know that would be
- 10 helpful or we feel that we have a good feeling for that
- 11 now. There's a potential conflict there in a sense that
- 12 the attorney that would be writing it up would be a
- 13 Department attorney. I don't know, I thought in the last
- 14 few months that having something in writing, a
- 15 clarification on the interpretation of the bill might have
- 16 been helpful, because we -- those of us on the science
- 17 side or the lay side of this have had discussions on
- 18 exactly what the bill intended. It's not so much what the
- 19 bill intended, but what the bill really directs to have
- 20 happen. I mean there's always the good intentions and all
- 21 kinds of intentions.
- 22 But if you think that would be helpful to have a
- 23 legal -- a written legal opinion about the impact of the
- 24 bill on the Department, I can certainly request that.
- 25 COMMITTEE MEMBER TANNEY: When you say the

- 1 Department would do it, why would it be the Department
- 2 rather than the Attorney General's office?
- 3 CHAIRPERSON KIMSEY: That's a good point. I
- 4 hadn't -- we could certainly make that request. That sort
- 5 of makes it a little bit more neutral.
- 6 COMMITTEE MEMBER TANNEY: I mean I'm not
- 7 necessarily saying it's necessary. I don't know what the
- 8 feelings of the rest of the Committee are. I feel that we
- 9 kind of have a good understanding of what it says and what
- 10 we're confined to by it, like it or not. I don't know.
- 11 Do other people think it would be helpful to have
- 12 an opinion on what it says?
- 13 COMMITTEE MEMBER SEDGWICK: It certainly couldn't
- 14 hurt.
- 15 CHAIRPERSON KIMSEY: Okay. At some point here we
- 16 need to also let the public comment.
- 17 Any more comments from the public on this
- 18 afternoon's --
- 19 MS. WEINGARTEN: I had -- I'm making notes, and
- 20 we have several comments actually. One going back to the
- 21 continuous observation. I think it's particularly
- 22 important, and I happen to subscribe to that. If you
- 23 eliminate that, I think you can probably consider it the
- 24 Defense Attorney's Retirement Act, because that is a big
- 25 point of contention.

- I don't think that most attorneys that I've
- 2 worked with interpret that unrealistically. They don't
- 3 expect the officer to stand and stare. However, if the
- 4 officer goes and has donuts or coffee with his colleagues,
- 5 that's not continuous observation. And I think that's
- 6 obviously not fulfilling what he's supposed to be doing.
- 7 I think it needs to be specified, particularly
- 8 now that many of the breath testing devices that are being
- 9 used are fuel cell devices, which do not have slope
- 10 detectors, makes it even more important to have that
- 11 observation period.
- 12 Second point has to do with tissue -- I noticed
- 13 the tissue reporting units, which actually are probably in
- 14 conflict with the way most laboratories report vitreous
- 15 fluid. The tissue reporting is in terms of weight of
- 16 alcohol per weight of tissue. Vitreous I think is usually
- 17 reported as per weight -- or, I'm sorry, per volume. So I
- 18 think you need to take that into consideration.
- 19 In terms of certification boards. Not every
- 20 laboratory that's doing this work is ASCLD certified.
- 21 Coroners, laboratories that do solely coroner's work are
- 22 not for the most part ASCLD certified. I'm talking to Dr.
- 23 Lemos from San Francisco. Their laboratory is working on
- 24 an ABFT certification for this. Many coroner's labs don't
- 25 qualify for ASCLD certification, nor do they wish to have

- 1 it.
- 2 Private laboratories. To the best of my
- 3 knowledge, there's only one private laboratory that is
- 4 ASCLD certified. I think you're underestimating the
- 5 amount of work. I hear people saying, "Well, they're
- 6 doing very little." That's not true. I know of one
- 7 laboratory that is servicing many, many, many counties in
- 8 law enforcement agencies in this state. Private labs are
- 9 doing tens and tens and tens of thousands of samples a
- 10 year. You need to consider the fact that they are not
- 11 interested in ASCLD certification, nor would they qualify.
- 12 But they're going to look elsewhere for their
- 13 certification. So I think we may be overestimating the
- 14 importance of ASCLD in the overall scheme of things.
- 15 One thought that I had when you were talking
- 16 about barks and bites, is that it may be possible for the
- 17 Department to -- if, for instance, something comes to your
- 18 attention, you see a lack of compliance with the
- 19 regulations, you may be able to issue a reprimand. Simply
- 20 a letter going to that agency. And this isn't something
- 21 new actually. This goes back to when even -- you know,
- 22 old times when laboratories were not complying. They
- 23 would get a letter saying, "Shame on you. You're not
- 24 doing this right" or "you're doing something wrong." And
- 25 then if attorneys do discovery, you know, any and all

1 records relating to your blah, blah, there is that

- 2 reprimand sitting right there.
- 3 Counting on the courts to enforce this I think is
- 4 futile. Most courts don't want to be bothered. Even in
- 5 terms of -- you were talking about a split to referees. I
- 6 happen to know in Santa Clara County even the D.A.'s
- 7 office a long, long time ago gave up processing
- 8 those letters because the letters requesting splits would
- 9 get lost in somebody's basket and it never happened. So
- 10 what eventually happened was the letter goes directly to
- 11 the laboratory, the laboratory splits the sample and sends
- 12 it where it needs to go. It doesn't require a court
- 13 order. I really don't think the courts -- they're so
- 14 overburdened, they do not want to be bothered with extra
- 15 stuff.
- And this would be putting a lot of extra stuff
- 17 back into the court's bailiwick. And that doesn't --
- 18 also, with all due respect, they frequently make decisions
- 19 that are ill informed from a scientific basis.
- 20 In terms of notifying. I've been expecting every
- 21 laboratory that's doing forensic alcohol to receive their
- 22 notification through a committee member -- organization
- 23 represented by a committee member is totally unrealistic,
- 24 because I happen to know some laboratories which never,
- 25 never bothered to go to meetings of any groups represented

1 on this Board. And they're doing perfectly good work, but

- 2 they would be left off because they happen to belong to
- 3 other professional organizations that they think are
- 4 really more on point than any of these groups. And
- 5 that's -- you know, that's their opinion. That's what
- 6 they do. I just happen to know that they're out there.
- 7 So I think you really do need probably to
- 8 maintain some sort of list of organizations or interested
- 9 parties. And maybe just have people sign up as "I'm an
- 10 interested party. Please notify me."
- 11 But I think to count on information from the
- 12 Committee members is not going to be adequate.
- 13 Thank you.
- 14 CHAIRPERSON KIMSEY: Any other comments?
- 15 MR. STATEN: I just have one. I'm Keith Staten
- 16 from the Department of Motor Vehicles. And we do a lot of
- 17 administrative per se hearings.
- 18 And I'm just -- and I'm trying to reconcile that
- 19 if in fact DHS does not vouch for the qualifications and
- 20 the testing procedures, do we now have a problem in that
- 21 we're going to have to call in lab personnel or the
- 22 officers and we can't rely on any public records exception
- 23 to the hearsay rule or their documents anymore or
- 24 declarations anymore? That's just my concern. I'm just
- 25 trying to reconcile that.

1 I agree about the continuous language. We get

- 2 hit on that all the time constantly. I think it's
- 3 Manriquez, that's the case, something like that. But
- 4 there's a couple of them on that. And the biggest problem
- 5 with the continuous is that it's the -- you don't have to
- 6 look at the person, but as long as you're there to hear.
- 7 So you can hear a burp, you can hear a regurgitation,
- 8 something like that. Now, that becomes a problem too,
- 9 because the person testifies, "Well, I silently burped."
- 10 But I think courts are going to lean to as long as the cop
- 11 is in the area and has an opportunity to see the person.
- 12 But my problem would be just trying to get stuff
- 13 into evidence at our hearings now if in fact they're not
- 14 certifying the labs or registering or licensing them or
- 15 anything like that. And I don't know what that impact is
- 16 going to be on the shift.
- 17 CHAIRPERSON KIMSEY: Thank you.
- 18 Other comments?
- 19 Yes.
- 20 COMMITTEE MEMBER LOUGH: Before we adjourn I'd
- 21 like to get back to that issue of proficiency testing.
- 22 CHAIRPERSON KIMSEY: Yes.
- 23 COMMITTEE MEMBER LOUGH: And whether or not those
- 24 using ASCLD-LAB approved vendors can use that in place of
- 25 the DHS proficiency testing.

1 CHAIRPERSON KIMSEY: Right. And I think -- my

- 2 memory, what I was involved till this letter that went out
- 3 in November, I think that we had from our legal office,
- 4 that pretty much said no to that.
- 5 But, Mary, you had some conversations with Patty
- 6 since then?
- 7 FOOD AND DRUG LABORATORY BRANCH CHIEF SOLIMAN: I
- 8 spoke with legal three or four weeks ago. They said
- 9 basically that we continue doing what we're doing.
- 10 CHAIRPERSON KIMSEY: Okay. So nothing has really
- 11 changed since the November letter?
- 12 FOOD AND DRUG LABORATORY BRANCH CHIEF SOLIMAN:
- 13 No.
- 14 COMMITTEE MEMBER LOUGH: Since our conversation
- 15 that we had?
- 16 FOOD AND DRUG LABORATORY BRANCH CHIEF SOLIMAN:
- 17 Legal told us that we can continue doing what
- 18 we're doing.
- 19 COMMITTEE MEMBER LOUGH: And is it the fact that
- 20 Department of Health then continues to send out their own
- 21 proficiency tests -- does that not then -- is that in
- 22 place of what this is reading, the 100702? Because you're
- 23 doing it because Title 17 says so, so you're going to
- 24 continue doing it until we write Title 17. So for the
- 25 next probably two, three years laboratories will be

- 1 duplicating this effort and there's no way to stop it,
- 2 even though Title 17 says Department of Health may accept
- 3 those providers? Is there anything that we can do so that
- 4 those providers, those vendors could be accepted?
- 5 CHAIRPERSON KIMSEY: We could certainly look into
- 6 it. I mean I think currently -- I guess currently we
- 7 don't approve any outside vendors except, you know, our
- 8 own proficiency testing?
- 9 FOOD AND DRUG LABORATORY BRANCH CHIEF SOLIMAN:
- 10 That's correct. And we can consult with our
- 11 legal attorney.
- 12 CHAIRPERSON KIMSEY: Well, it sounds like we've
- 13 done that. And I'm just --
- 14 COMMITTEE MEMBER LOUGH: Or alternately if
- 15 Department of Health could become approved by ASCLD-LAB,
- 16 that would provide, you know, the laboratories then to be
- 17 able to use Department of Health as an approved provider.
- 18 And that certainly would be fine with us. But I don't
- 19 think they're --
- 20 CHAIRPERSON KIMSEY: The necessity for the
- 21 duplicate or the --
- 22 COMMITTEE MEMBER LOUGH: Well, Certainly
- 23 duplication is unnecessary. And that was why it was
- 24 written the way it was. But right now there is the
- 25 duplication, and it would be really simplified then if

- 1 Department of Health then could become an approved
- 2 provider and that would answer that question and then
- 3 they'll have to do -- only have to do Department of Health
- 4 tests in the mean time.
- 5 CHAIRPERSON KIMSEY: Is there a time frame for
- 6 how long it takes you to become an approved provider? Is
- 7 that --
- 8 COMMITTEE MEMBER LOUGH: No, I think Clay looked
- 9 into that a few years ago. So --
- 10 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 11 No, that's not correct. ASCLD doesn't publish
- 12 anything in terms of -- I have no idea what it takes to
- 13 become an ASCLD-LAB approved provider. They don't publish
- 14 anything in terms of the requirements, the basis for
- 15 accepting. I mean I'm among the approved providers, there
- 16 are programs that score the results and there are programs
- 17 that don't even provide any concentration or target value.
- 18 So I don't know what criteria ASCLD-LAB employs to approve
- 19 a provider, I suppose.
- 20 CHAIRPERSON KIMSEY: Paul, do you have some
- 21 information?
- 22 COMMITTEE MEMBER SEDGWICK: ASCLD-LAB in order to
- 23 approve a provider for the toxicology alcohol section,
- 24 you'd simply ask ASCLD-LAB to do it. If they determine,
- 25 that is, if the governing body determines there's a need,

- 1 the proficiency review committee will then send out an
- 2 inspection team. They will first send out a listing of
- 3 things that have to be done by the providers, asking a lot
- 4 of information from methods and then send an inspection
- 5 team.
- 6 CHAIRPERSON KIMSEY: So theoretically this takes
- 7 months, years?
- 8 COMMITTEE MEMBER SEDGWICK: I've seen it take
- 9 less than a month. Until I retired I was on the
- 10 proficiency review committee and I have done these
- 11 inspections.
- 12 And they are providing toxicology proficiency
- 13 samples made by relatively small laboratories all over the
- 14 country.
- 15 CHAIRPERSON KIMSEY: Okay.
- 16 COMMITTEE MEMBER SEDGWICK: So it can be done
- 17 rather quickly.
- 18 CHAIRPERSON KIMSEY: Okay. We'll certainly look
- 19 into that.
- 20 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 21 And we can. The published guidelines regarding
- 22 proficiency review committee don't discuss that. So it
- 23 must be some be some internal document. So perhaps we
- 24 could request to find out. But you refer to information
- 25 being requested, that's what that would take.

1 COMMITTEE MEMBER LOUGH: I'm sorry. The current

- 2 guidelines?
- 3 ABUSED SUBSTANCES ANALYSIS SECTION CHIEF LARSON:
- 4 Besides the ASCLD-LAB guidelines there's a
- 5 second -- there's an appendix that describes the
- 6 proficiency review committee. And it goes into great
- 7 detail of how a laboratory can challenge a result
- 8 inconsistent with the expected result. I've read it. I
- 9 don't recall -- I don't recall seeing a section that
- 10 describes the criteria and protocol and procedures that
- 11 ASCLD employs to approve a proficiency test provider,
- 12 either in their main document or in their supplement
- 13 that's associated with the proficiency review committee.
- 14 COMMITTEE MEMBER SEDGWICK: I haven't seen it
- 15 either. But ASCLD-LAB's published information is designed
- 16 specifically for laboratories to help them do this, in
- 17 fact in telling them how the proficiency review committees
- 18 work. It doesn't talk about private companies who want to
- 19 go into business. But I would say if you were to call
- 20 ASCLD-LAB and ask, they might be able to get you something
- 21 or tell you who to contact to get it set up.
- 22 CHAIRPERSON KIMSEY: Any other comments from the
- 23 Committee?
- 24 COMMITTEE MEMBER LOUGH: It will probably result
- 25 in a substantial savings to the state though in the

1 meantime because the state labs have to do the duplicate
2 tests as well and we have to pay for those approved

3 vendors.

4 CHAIRPERSON KIMSEY: Okay. Anything procedurally

5 that we might have overlooked at this point?

6 If not, I will close this third meeting of the

7 FARC Committee at approximately 6 after 3.

8 Thank you very much.

9 (Thereupon the Forensic Alcohol Review

10 Committee meeting adjourned at 3:06 p.m.)

1	CERTIFICATE OF REPORTER
2	I, JAMES F. PETERS, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
6	foregoing California Department of Health Services,
7	Forensic Alcohol Review Committee meeting was reported in
8	shorthand by me, James F. Peters, a Certified Shorthand
9	Reporter of the State of California, and thereafter
10	transcribed into typewriting.
11	I further certify that I am not of counsel or
12	attorney for any of the parties to said meeting nor in any
13	way interested in the outcome of said meeting.
14	IN WITNESS WHEREOF, I have hereunto set my hand
15	this 6th day of April, 2006.
16	
17	
18	
19	
20	
21	
22	
23	JAMES F. PETERS, CSR, RPR
24	Certified Shorthand Reporter
25	License No. 10063